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EXECUTIVE OFFICE
SUITE 144-150, PARKER CENTER
150 N. LOS ANGELES STREET
LOS ANGELES, CA 90012

(213) 485-3531 PHONE
(213) 485-8861 FAX

June 27, 2007

BPC #07-0258

The Honorable Antonio Villaraigosa
Mayor, City of Los Angeles
City Hall, Room 303
Los Angeles, CA 90012

The Honorable City Council
City of Los Angeles
City Hall, Room 395
Los Angeles, CA 90012

Attn: June Lagmay

Dear Honorable Members:

TRANSMITTAL OF THE GRANT APPLICATION FOR THE 2007-2009 SIX SITE
COMPREHENSIVE ANTI-GANG INITIATIVE FROM THE CALIFORNIA OFFICE OF
EMERGENCY SERVICES IN THE AMOUNT OF \$693,000

At the regular meeting of the Board of Police Commissioners held Tuesday, June 26, 2007, the
Board APPROVED the Department's report relative to the above matter.

This matter is being forwarded to you for your approval.

Respectfully,

BOARD OF POLICE COMMISSIONERS



DONNA BASULTO

Acting Commission Executive Assistant

Enclosure

c: Office of Chief of Police
Patricia Huber, Office of the City Administrative Officer

INTRADPARTMENTAL CORRESPONDENCE

BPC #07-0258
8A

May 30, 2007
10.2

REVIEWED

TO: The Honorable Board of Police Commissioners

Richard M. Jegan 6/20/07
RICHARD M. JEGAN RECEIVED
CHIEF OF POLICE
JUN 18 2007

FROM: Chief of Police

POLICE COMMISSION

SUBJECT: TRANSMITTAL OF THE GRANT APPLICATION FOR THE 2007-2009
SIX SITE COMPREHENSIVE ANTI-GANG INITIATIVE FROM THE
CALIFORNIA OFFICE OF EMERGENCY SERVICES IN THE AMOUNT OF
SIX HUNDRED NINETY THREE THOUSAND DOLLARS

RECOMMENDED ACTIONS

1. That the Board of Police Commissioners (Board) TRANSMIT the attached grant application, pursuant to Administrative Code Section 14.6(a), to the Mayor, Office of the City Administrative Officer (CAO), Office of the Chief Legislative Analyst (CLA) and to the City Clerk for committee and City Council consideration.
2. That the Board REVIEW and APPROVE this report.
3. That the Board TRANSMIT the report concurrently to the Mayor and City Council.
4. That the Board REQUEST the Mayor and City Council to:
 - A. AUTHORIZE the Chief of Police to ACCEPT the award of the Six Site Comprehensive Anti-Gang Initiative Grant funds in the amount of \$693,000 from the State of California, Office of Emergency Services (OES) for the period of May 1, 2007 through September 30, 2009;
 - B. AUTHORIZE the Chief of Police to negotiate and execute an Award Agreement, subject to City Attorney approval as to form and legality;
 - C. AUTHORIZE the LAPD to submit grant reimbursement requests to the grantor and deposit grant receipts in Fund 339, Department 70, Revenue Source 4674;
 - D. AUTHORIZE the LAPD to establish appropriations Account No. B624 within Fund 339, Department 70, for the purpose of making expenditures;
 - E. REQUEST the Controller to TRANSFER \$693,000 as a reimbursable advance, from the Reserve Fund to the Unappropriated Balance and APPROPRIATE therefrom to Fund No. 339, Department 70, Account No. B624;

- F. INSTRUCT the LAPD to repay the \$693,000 Reserve Fund advance upon receipt of grant reimbursements from the Six Site Comprehensive Anti-Gang Initiative;
- G. AUTHORIZE the Chief of Police or his designee to purchase cameras costing a total of \$600,000 and to negotiate and execute a sole source agreement for the purchase of the cameras with Motorola Corporation; subject to the approval of the City Attorney;
- H. AUTHORIZE the LAPD to expand a total of \$93,000 for buy money, supplies, equipment, signs, fliers and/or other informational materials;
- I. APPROVE the attached Resolution Authorizing designated LAPD personnel to sign certification and financial statements for the Six Site Comprehensive Anti-Gang Initiative; and
- J. AUTHORIZE the LAPD to prepare Controller Instructions for any technical adjustments, subject to the approval of the City Administrative Officer, and AUTHORIZE and INSTRUCT the Controller to implement the instructions.

DISCUSSION

The United States Attorney General procured funding for an anti-gang initiative in the Los Angeles area, and asked the California Office of Emergency Services (OES) to administer the Program. Along with other agencies, the LAPD was selected to participate in a collaborative effort to address enforcement, prevention, and community re-entry, and was asked to submit the attached application to (OES). Commencing on May 1, 2007, and ending on September 30, 2009, the Six Site Comprehensive Anti-Gang Initiative is intended to reduce the large number of Part I crimes associated with gangs in the target area of Southeast Los Angeles. The LAPD is to receive \$693,000 in funding to expand an existing camera network in Jordan Downs to include Imperial Courts and Nickerson Gardens, while simultaneously stepping up its enforcement through community policing efforts.

Southeast Los Angeles, which is primarily served by the LAPD's Southeast Division, was selected as the target area due to having one of the highest concentrations of gangs within Los Angeles County. Three of the largest public housing developments in California are located in the target area: Imperial Courts (498 Units), Jordan Downs (706 Units), and Nickerson Gardens (1,163 Units). Each housing development serves as the home turf of a particularly violent street gang. Also included in the target area are the following schools that serve students residing in these housing developments or the surrounding areas: Jordan High School; Locke High School; Markham Middle School; and Grape Street, 11th Street, 109th Street, 102nd Street, 92nd Street, Weigand and Florence Griffith Joyner Elementary Schools. In addition, the target area includes the following parks and recreation areas: Nickerson Gardens Recreation Center, Jordan Downs Community Center, Imperial Courts Recreation Center, 109th Street Recreation Center, and the Watts Senior Center. Two permanent gang injunctions have been issued for the target area after the adjudication of the following legal proceedings: City of Los Angeles in People v. Grape

Street Crips (aka Grape Street), an unincorporated association, et al. BC3300087 (Los Angeles County Superior Court May 25, 2005), and People v. Bounty Hunters, an unincorporated association, et al., BC301433 (Los Angeles County Superior Court October 1, 2003). In addition, the target area includes a site for the Community Law Enforcement and Recovery ("CLEAR") and the Public Safety Housing Safety Initiative ("PHSI"). Both of the sites are within the area served by the Grape Street gang injunction.

Due mostly to the presence of long entrenched street gangs, the target area has a large number of Part I crimes, including homicides, aggravated assaults, robberies and other serious crimes. The LAPD recorded 987 Part I crimes in 2004 and 909 Part I crimes in 2005 for three of its relatively small districts: Jordan Downs, Nickerson Gardens and Imperial Courts. These gangs engage in a variety of criminal activities, including narcotic and firearms trafficking, drive by shootings, assaults, murders and other violent and illegal acts. They temporarily form varying alliances that result in outbreaks of gang-related "wars" that significantly increase violent crime.

Although both Latino and African American Street gangs claim turf in the target area, three African-American street Gangs, the Grape Street Crips (centered in Jordan Downs), the Bounty Hunter Bloods (centered in Nickerson Gardens), and the PJ Watts Crips (centered in Imperials Courts) are the most notable. The other gangs in the target area vying to maintain turf are Florencia 13, Watts Varrio Grape, Watts Colonial Weigand, Southside Watts, Fudgetown Crips, Tenline Gangster Crips, Hat Gang Crips, Hacienda Village Bloods, Hacienda Village Boys and Beehop Watts Bloods.

These gangs use a variety of methods to deter and obstruct enforcement, preventing a significant and permanent reduction in Part I crimes. To maintain control of their turf and to deter community members from participating in enforcement efforts, they retaliate against witnesses and engage in acts of intimidation. They use observers to warn members dealing drugs when law enforcement officers come into their area. For example, a single member with a cell phone or a walkie-talkie can alert the others to the presence of law enforcement. Moreover, they may put up barricades to impede mobility through their turf. As a result, officers cannot quickly respond to a scene and/or may be forced to give pursuit on foot, endangering their lives. Since gang members reside in the community, they frequently know where to hide or may gain entry into residences with force and/or intimidation. In addition, they prey on community members who may mistrust the police because they are misinformed or are recent immigrants.

The Initiative will use \$600,000 to extend the camera network, which currently exists at Jordan Downs, to include Imperial Courts and Nickerson Gardens, as well as enforcement corridors through the target area and safe passage corridors centered in the proximity of Jordan and Locke High Schools and Markham Middle School. The cameras, which will only be mounted on public streets, will have pan/tilt/zoom capability and can be pivoted up and down, and rotated a full 180 degrees. Moreover, they will enable the wireless transmission of images over the Internet from Jordan Downs, Imperial Courts, Nickerson Gardens, and their surrounding areas, as well as the safe passage corridors and their surrounding areas. In addition, the cameras will transmit pictures not only to the fixed monitoring location but also to individual patrol cars. Private parties, including business or apartment building owners, desiring additional security can

purchase and install their own cameras, using the existing network, without additional cost to the project. Moreover, residents will be able to use the wireless network to obtain free Internet access.

The camera network will help officers overcome the methods used by the various gangs (observers, barricades, etc.) to obstruct enforcement. Officers approaching an incident scene can not only observe events that are occurring but can follow individuals fleeing the scene by having the cameras pan. They can reduce and/or limit the duration of investigatory stops because they will be able to observe and identify in advance those committing crimes.

Expanding the camera network will also serve to prevent and deter crime, particularly by making the cameras readily visible. As individuals learn that crimes caught by the cameras will lead to arrest, prosecution and conviction, they will be less likely to engage in illegal activities. Moreover, signs will be posted, ensuring that both residents and gang members are aware that cameras are monitoring activities in public areas of the complex.

Because the LAPD will also use the cameras to capture any police misconduct that may be occurring, it can assure residents that it is monitoring and addressing the transgressions of its officers. Many residents or community members expressed concern during a series of meetings that police misconduct is widespread and not addressed, and that enforcement tends to be "overreaching" and "overbearing." Although the beliefs of these community members are based on misconceptions for the most part, they impact both crime reporting and enforcement efforts. The images from the cameras will help change those beliefs, bringing about greater trust between the LAPD and the community.

The LAPD will couple the closed circuit camera network with vigorous gang enforcement through community policing efforts. This approach is designed to reduce crime through deterrence and enforcement, decrease incidents of gang intimidation, and foster trust between residents and the LAPD.

In addition, the LAPD will use a total of \$93,000 for operating expenses associated with its stepped up enforcement through community policing efforts. Of that amount, forty-three thousand (\$43,000) dollars will be used to procure signs that it will either mount on walls or to posts to let both residents and gang members know that cameras are monitoring activities in public areas.

The remaining \$50,000 will be used for buy money and for supplies and equipment to conduct undercover operations and proactive investigations. The LAPD will work with the U.S. Attorney's Office, the Federal Bureau of Investigations (FBI) and the Bureau of Alcohol, Tobacco and Firearms (ATF), and the Drug Enforcement Administration (DEA).

To support community based efforts linked to the camera network, the LAPD will have its camera enforcement team of (10) officers headed by a Sergeant, which it formed in conjunction with the Jordan Downs Initiative, serve the entire target area. The team is expected to become familiar with the target area and its residents, while enforcing the

The Honorable Board of Police Commissioners

Page 5

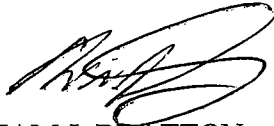
10.2

narcotic laws, and the gang injunctions and addressing quality of life issues such as vandalism, graffiti, and public intoxication.

Senior Lead Officers (“SLOs”), who are tasked with improving community relations and addressing quality of life and other crime problems, will work with the camera enforcement team. The SLOs will conduct community outreach and implement business and neighborhood watches in the target area.

If you have any questions, Police Administrator Laura Filatoff, Commanding Officer, Fiscal Operations Division, is available to assist you at (213) 485-5296.

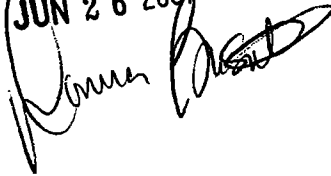
Respectfully,



WILLIAM J. BRATTON
Chief of Police

BOARD OF
POLICE COMMISSIONERS
Approved
Secretary

JUN 26 2007



Attachment

GOVERNOR'S OFFICE OF EMERGENCY SERVICES

Six Site Comprehensive Anti-Gang Initiative REQUEST FOR APPLICATION

PART III – FORMS

CHECKLIST AND REQUIRED SEQUENCE

This checklist is provided to ensure that a complete application is submitted to OES.

- APPLICATION COVER SHEET

- GRANT AWARD FACE SHEET – Signed by the official authorized to enter into Grant Award Agreement.

- CERTIFICATE OF ASSURANCE OF COMPLIANCE

- PROJECT NARRATIVE
 - Problem Statement
 - Plan and Implementation

- PROJECT BUDGET
 - Budget Narrative
 - Budget Forms – OES A303a, A303b, A303c

- APPLICATION APPENDIX
 - Project Service Area Information;
 - Project Contact Information;
 - Project Summary;
 - Other Funding Sources;
 - Additional Signature Authorization; (If Applicable)
 - Computers and Automated Systems Purchase Justification Guidelines;(If Applicable)
 - Emergency Fund Procedures; (If Applicable)
 - Noncompetitive Bid Request – Contracts for Services Checklist (If Applicable) and
 - Noncompetitive Bid Request – Contracts for Goods Checklist (If Applicable).



GOVERNOR'S OFFICE OF EMERGENCY SERVICES

3650 SCHRIEVER AVENUE
MATHER, CA 95655
(916) 324-9100
FAX: 327-5674

APPLICATION COVER SHEET

SIX SITE COMPREHENSIVE ANTI-GANG INITIATIVE

Submitted by:

LOS ANGELES POLICE DEPARTMENT
150 N. Los Angeles Street
Los Angeles, CA 90012
(213) 847-4882

CERTIFICATION OF ASSURANCE OF COMPLIANCE

I, William J. Bratton hereby certify that
(official authorized to sign grant award; same person as Section 12 on Grant Award Face Sheet)

RECIPIENT: City of Los Angeles
IMPLEMENTING AGENCY: Los Angeles Police Department
PROJECT TITLE: Six Site Comprehensive Anti-Gang Initiative

is responsible for reviewing the *Grant Recipient Handbook* and adhering to all of the Grant Award Agreement requirements (state and/or federal) as directed by OES including, but not limited to, the following areas:

I. Equal Employment Opportunity – (2006 Recipient Handbook Section 2151)

It is the public policy of the State of California to promote equal employment opportunity by prohibiting discrimination or harassment in employment because of race, religious creed, color, national origin, ancestry, disability (mental and physical) including HIV and AIDS, medical condition (cancer and genetic characteristics), marital status, sex, sexual orientation, denial of family medical care leave, denial of pregnancy disability leave, or age (over 40). **OES-funded projects certify that they will comply with all state and federal requirements regarding equal employment opportunity, nondiscrimination and civil rights.**

Please provide the following information:

Affirmative Action Officer: Kenneth Garner
Title: Commander
Address: 150 N. Los Angeles Street, Los Angeles CA 90012
Phone: (213) 485-8890
Email: garnerk@lapd.lacity.org

II. Drug-Free Workplace Act of 1990 – (2006 Recipient Handbook, Section 2152)

The State of California requires that every person or organization awarded a grant or contract shall certify it will provide a drug-free workplace.

III. California Environmental Quality Act (CEQA) – (2006 Recipient Handbook, Section 2153)

The California Environmental Quality Act (CEQA) (*Public Resources Code, Section 21000 et seq.*) requires all OES funded projects to certify compliance with CEQA. Projects receiving funding must coordinate with their city or county planning agency to ensure that the project is compliance with CEQA requirements.

IV. Lobbying – (2006 Recipient Handbook Section 2154)

OES grant funds, grant property, or grant funded positions shall not be used for any lobbying activities, including, but not limited to, being paid by or on behalf of the undersigned, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the making of any federal grant, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any federal grant or cooperative agreement.

V. Debarment and Suspension – (2006 Recipient Handbook Section 2155)
(This applies to federally funded grants only.)

OES-funded projects must certify that it and its principals are not presently debarred, suspended, proposed for debarment, declared ineligible, sentenced to a denial of federal benefits by a state or federal court, or voluntarily excluded from covered transactions by any federal department of agency.

VI. Proof of Authority from City Council/Governing Board

The above-named organization (applicant) accepts responsibility for and will comply with the requirement to obtain written authorization from the city council/governing board in support of this program. The applicant agrees to provide all matching funds required for said project (including any amendment thereof) under the Program and the funding terms and conditions of OES, and that any cash match will be appropriated as required. It is agreed that any liability arising out of the performance of this Grant Award Agreement, including civil court actions for damages, shall be the responsibility of the grant recipient and the authorizing agency. The State of California and OES disclaim responsibility of any such liability. Furthermore, it is also agreed that grant funds received from OES shall not be used to supplant expenditures controlled by the city council/governing board.

The applicant is required to obtain written authorization from the city council/governing board that the official executing this agreement is, in fact, authorized to do so. The applicant is also required to maintain said written authorization on file and readily available upon demand.

**GOVERNOR'S OFFICE OF EMERGENCY SERVICES
LAW ENFORCEMENT AND VICTIM SERVICES DIVISION**

GRANT AWARD FACE SHEET (OES A301)

	OES ID:	
	Award	

The Governor's Office of Emergency Services, hereafter designated OES, hereby makes a grant award of funds to the following:

1. **Grant Recipient:** City of Los Angeles
hereafter designated Recipient, in the amount and for the purpose and duration set forth in this grant award.
2. **Implementing Agency:** Los Angeles Police Department
3. **Project Title:** Six Site Comprehensive Anti-Gang Initiative 4. **Grant Period:** 5/1/2007 to 9/30/2009

*Select the fund source(s) from the lists below and enter the amount(s) from each source. Please do not enter both State and Federal fund sources on the same line. Add any cash match(s) and enter total in Block 10G.

Fund Source	A. State	B. Federal	C. Total	D. Cash Match	E. In-Kind Match	F. Total Match	G. Total Project Cost
5. Fund Source		\$693,000					
6. Fund Source							
7. Fund Source							
8. .							
9. .							
10. TOTALS		\$693,000,	\$693,000				10G. Grand Total: \$693,000

11. This grant award consists of this title page, the application for the grant, which is attached and made a part hereof, and the Assurance of Compliance forms which are being submitted. I hereby certify that: I am vested with authority, and have the approval of the City/County Financial Officer, City Manager, or Governing Board Chair, to enter into this grant award agreement; and all funds received pursuant to this agreement will be spent exclusively on the purposes specified. The grant recipient signifies acceptance of this grant award and agrees to administer the grant project in accordance with the statute(s), the Program Guidelines, the *Recipient Handbook*, and the OES audit requirements, as stated in the applicable RFP or RFA. The grant recipient further agrees to all legal conditions and terms incorporated by reference in the applicable RFP or RFA, and agrees that the allocation of funds is contingent on the enactment of the State Budget.


12. **Official Authorized to Sign for Applicant/Grant Recipient:** **Federal Employer ID (FEIN):** 95-6000735

Name: William J. Bratton Title: Chief of Police

Official's Mailing Address: 150 N. Los Angeles Street, Room 615 City: Los Angeles Zip: 90012

Payment Mailing Address: 150 N. Los Angeles Street, Room 709 City: _____ Zip: _____
(if different)

Telephone: (213) 485-3204 FAX: (213) 847-0676 Email: Lapdonline@earthlink.net
(area code) (area code)

Signature:  Title: Chief of Police

FOR OES USE ONLY

I hereby certify upon my own personal knowledge that budgeted funds are available for the period and purposes of this expenditure stated above.

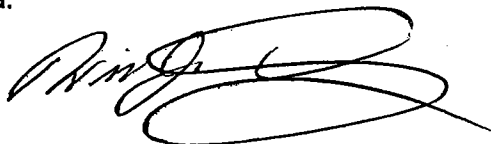
OES Program Manager _____	Date _____	OES Director (or designee) _____	Date _____
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All appropriate documentation must be maintained on file by the project and available for OES or public scrutiny upon request. Failure to comply with these requirements may result in suspension of payments under the grant or termination of the grant or both and the Recipient may be ineligible for award of any future grants if the OES determines that any of the following has occurred: (1) the Recipient has made false certification, or (2) violates the certification by failing to carry out the requirements as noted above.

CERTIFICATION

I, the official named below, am the same individual authorized to sign the Grant Award Agreement [Section 12 on Grant Award Face Sheet], and hereby swear that I am duly authorized legally to bind the contractor or grant recipient to the above described certification. I am fully aware that this certification, executed on the date and in the county below, is made under penalty of perjury under the laws of the State of California.

Authorized Official's Signature:



Authorized Official's Typed Name:

William J. Bratton

Authorized Official's Title:

Chief of Police

Date Executed:

6/16/07

Federal ID Number:

95-6000735

Executed in the City/County of:

Los Angeles

AUTHORIZED BY: *(not applicable to State agencies)*

- City/County Financial Officer or
- City Manager or
- Governing Board Chair

Signature:



Typed Name:

Rhonda Sims-Lewis

Title:

Police Administrator III

PROJECT NARRATIVE
For
Six Site Anti-Gang Initiative

I.

PROBLEM AND PROPOSED ENFORCEMENT STRATEGY

A. The Target Area

The target area is a portion of Southeast Los Angeles that is primarily served by the Los Angeles Police Department ("LAPD"), particularly its Southeast Division. Having one of the highest concentrations of gangs within Los Angeles County, the target area consists of the following LAPD reporting districts ("RDs") 1826, 1827, 1829, 1834, 1835, 1836, 1837, 1838, 1839, 1844, 1846, and 1849. The target area is bounded as follows: starting at the intersection of 114th Street and San Pedro Street, continuing north along San Pedro Street to 104th Street, continuing east on 104th Street to Central Avenue, continuing north on Central Avenue to 103rd Street, continuing east on 103rd Street to Success Avenue, continuing north on Success Avenue to 92nd Street, continuing east on 92nd Street to Alameda Avenue (the Los Angeles City border is near Alameda Avenue), continuing south on Alameda Avenue to Imperial Highway, and continuing west on Imperial Highway back to the starting point, and extending 100 yards to the outside of each of these boundaries.

Three of the largest public housing developments in California are located in the target area: Imperial Courts (498 Units), Jordan Downs (706 Units), and Nickerson Gardens (1,163 Units). Each serves as the home turf of a particularly violent street gang. Also included in the target area are the following schools that serve students residing in these housing developments or the surrounding areas: Jordan High School; Locke High School; Markham Middle School; and Grape Street, 112th Street, 111th Street, 109th Street, 102nd Street, 92nd Street, Weigand, and Florence Griffith Joyner Elementary Schools. In addition, the target area includes the following parks and recreation areas: Nickerson Gardens Recreation Center, Jordan Downs Community Center, Imperial Courts Recreation Center, 109th Street Recreation Center, and the Watts Senior Center.

Two permanent gang injunctions have been issued for the target area after the adjudication of the following legal proceedings: City of Los Angeles in People v. Grape Street Crips (aka Grape Street), an unincorporated association, et al., BC330087 (Los Angeles County Superior Court May 25, 2005), and People v. Bounty Hunters, an unincorporated association, et al., BC301433 (Los Angeles County Superior Court October 1, 2003). In addition, the target area also includes a site for the Community Law Enforcement and Recovery ("CLEAR") and the Public Safety Housing Safety Initiative ("PHSI"). Both of the sites are within the area served by the Grape Street gang injunction.

B. The Target Area's Gang Problem

Due mostly to the presence of long-entrenched street gangs, the target area has a large number of Part I crimes, including homicides, aggravated assaults, robberies and other serious crimes. The LAPD recorded 987 Part I crimes in 2004 and 909 Part I crimes in 2005 for three of its relatively small districts: Jordan Downs, Nickerson Gardens and Imperial Courts. These gangs engage in a variety of criminal activities, including narcotic and firearms trafficking, drive by shootings, assaults, murders and other violent and illegal acts. They temporarily form varying alliances that result in outbreaks of gang-related "wars" that significantly increase violent crime.

Although both Latino and African-American Street gangs claim turf in the target area, three African-American street Gangs, the Grape Street Crips (centered in Jordan Downs), the Bounty Hunter Bloods (centered in Nickerson Gardens), and the PJ Watts Crips (centered in Imperial Courts) are the most notable. The other gangs in the target area vying to maintain turf are Florencia 13, Watts Varrio Grape, Watts Colonial Weigand, Southside Watts, Fudegetown Crips, Tenline Gangster Crips, Hat Gang Crips, Hacienda Village Bloods, Hacienda Village Boys and Beehop Watts Bloods.

These gangs use a variety of methods to deter and obstruct enforcement, preventing a significant and permanent reduction in Part I crimes. To maintain control of their turf and to deter community members from participating in enforcement efforts, they retaliate against witnesses and engage in acts of intimidation. They use observers to warn members dealing drugs when law enforcement officers come into their area. For example, a single member with a cell phone or a walkie-talkie can alert the others to the presence of law enforcement. Moreover, they may put up barricades to impede mobility through their turf. As a result, officers cannot quickly respond to a scene and/or may be forced to give pursuit on foot, endangering their lives. Since gang members reside in the community, they frequently know where to hide or may gain entry into residences with force and/or intimidation. In addition, they prey on community members who may mistrust the police because they are misinformed or are recent immigrants.

The City of Los Angeles filed papers to obtain the injunctions against the Grape Street Crips and the Bounty Hunters describing the effect of these gangs on residents. In the paper filed against the Grape Street Crips, the City offered the following:

- "Grape Street Crips consider the Safety Zone to be their turf, and all those who live, work, visit or pass through this community must answer to them."
- "Grape Street Crips confront and rob victims walking or driving through the [target] area."
- "Another frequent target are those who use the mass transit system. Community members and tourists who rely on the bus and Metro Blue Line train as their mode of transportation are surrounded by Grape Streeters, attacked and robbed of their property and money."
- "Grape Streeters are brazen enough to take on the police, surrounding, chasing, throwing bottles and swinging fists at officers. They show their contempt for the law by vandalizing a wall with death threats against the police, for all to witness."
- "The Grape Street Crips ensure that everyone knows that they own this area by spray-painting gang graffiti on both public and private property."
- "Violence and death are facts of life in this community because Grape Streeters arm themselves with dangerous weapons. The gang's firepower range from handguns to AK-47 and SKS assault rifles. With so many firearms at their disposal, gang shootings are commonplace in this area."
- "Community members are forced to suffer the added indignity of having Grape Street Crips invade the sanctity of their homes. . . . It is not uncommon for gang members to

run into homes and yards in an effort to escape from pursuing officers. Grape Streeters even try to hide or discard evidence of their crimes in and around the residents' homes."

- "Grape Street Crips use violence and threats of violence to intimidate community members into silence and discourage them from reporting crimes, testifying against the gang members or otherwise assisting law enforcement."

- "The illegal sale of narcotics is a major source of income for the Grape Street Crips in the [target area]. The gang's narcotics trafficking business is so well established that customers know they can go into the [target area], 24 hours a day, seven days a week, to purchase drugs."

- "Grape Streeters work in groups, using lookouts and hooks to maximize their narcotics sales and minimize their chances of getting caught. It only takes one individual with a cell phone or a walkie-talkie to alert the gang members to the presence of law enforcement. Working in concert, the Grape Street Crips have plenty of time to shut down their drug sales and hide their narcotics. Grape Streeters also confiscate residents' trashcans and line them up as barricades to slow the progress of the police."

- "Grape Street Crips sell narcotics where ever they can, on sidewalks, streets and parking lots, even selling within yards of a neighborhood playground. They also need a location to prepare, package and sell narcotics. They trick tenants . . . into allowing them access; once inside the tenants' homes, they take over and turn them into drug houses."

To obtain the injunction against the Bounty Hunter Bloods, the City of Los Angeles offered the following:

- "Bounty Hunters consider the Safety Zone to be their turf, and all those who live, work, visit or pass through this community must answer to them. The gang members confront anyone they please, demanding to know 'Where you from?' For example, a victim was walking down the street when a group of Bounty Hunters confronted him and demanded to know where he was from. When the victim replied that he was from nowhere, a Bounty Hunter stated, 'This is Bounty Hunter territory.' The group descended on the victim and one Bounty Hunter brandished a .22 caliber handgun at the victim."

- "Bounty Hunter gang members prey on those who live, work, visit and pass through the Safety Zone. They confront and rob victims who are walking or driving through the Safety Zone. For example, a female was walking home from the local Social Services office when a Bounty Hunter gang member confronted her. The gang member demanded money and then forcefully took her purse and punched her in the face. In another example, a victim was robbed of his car after he stopped to talk to a friend. In that case, a Bounty Hunter gang member approached his parked vehicle and got inside. When he protested, another individual simulated a handgun and told the victim to step back. The victim stood helpless as the gang member drove away in his vehicle."

- "Bounty Hunters ensure that everyone knows that they control the Safety Zone by spray-painting gang graffiti on both public and private property."

- “Unfortunately, shootings are commonplace because the Bounty Hunters seem to have ready access to firearms. Such firearms range from simple handguns to assault weapons.”
- “The Bounty Hunters even prey on each other. They rob each other’s drug houses which can often escalate into gun battles in the Safety Zone. Additionally, they fight amongst themselves in attempts to gain more power within the gang. As recently as the past July 4th weekend [2003], two shootings occurred within a two-day span. Two individuals were killed and three others insured as a result of a power struggle within the Bounty Hunters.”
- “The Bounty Hunters also pose a threat to the community when they fortify themselves with alcohol and loosen whatever inhibitions they might have had. The gang members gather and loiter on the sidewalks, drinking alcohol and playing loud music. As can be expected, the more they drink, the worse things get. They intimidate and victimize community members. They use other people’s property as their personal toilets, urinating when the urge arises. They scatter empty beer bottles, food containers and garbage.”
- “The residents in the Safety Zone are forced to suffer the added indignity of sheltering Bounty Hunter gang members. It is not uncommon for Bounty Hunters to run into nearby homes in an effort to escape from pursuing law enforcement officers. Sometimes Bounty Hunters will even try to hide or discard evidence of their crimes in the residents’ homes.”
- “The gang members use violence and threats of violence to intimidate community members into silence and to discourage them from reporting crimes, testifying against the gang members or otherwise assisting law enforcement. They are brazen enough to intimidate victims immediately after the police leave the crime scene and, in some instances, even in the courthouse. In one incident, police officers served a search warrant based on a home burglary. Within minutes after the police completed their search, a Bounty Hunter confronted the burglary victim and her family about assisting the police. The gang member threatened the victim with a handgun and ordered her to move out in 30 minutes. The victim was so frightened that she and her family immediately went to the police station.”
- “Incarceration does not deter Bounty Hunters from witness intimidation. In one case, law enforcement officers recorded the conversations of a Bounty Hunter who was in jail pending trial for attempted murder. During these conversations he asked his girlfriend to try to locate the witnesses in his case. Somehow the accused Bounty Hunter was able to obtain the confidential address of one of the victims. He repeatedly instructed [his girlfriend] to ask other Bounty Hunters to make sure that the witnesses would not testify against him.”
- “The illegal sale of narcotics is a major source of income for the Bounty Hunters in the Safety Zone. The gang’s drug trafficking business is so well established that customers know they can go into the Safety Zone, 24 hours a day, seven days a week, to purchase drugs. The Bounty Hunters often work in groups to sell the narcotics. By working together they decrease their chances of getting caught.”

- “Bounty Hunters sell narcotics from wherever it is most convenient. Some sell from the street corners, others sell from the parking lots in Nickerson Gardens, and still others sell from the homes in the Safety Zone. In Nickerson Gardens the Bounty Hunters frequently utilize the apartments to prepare and sell narcotics. Sometimes they take over vacant apartments to set up dope houses. Other times the gang members intimidate tenants and force them to move out so they can use the apartments to sell dope. Still other times they bribe financially desperate residents with money in exchange for the use of the apartments.”

Though not subject to a gang injunction, the PJ Crips have been designated a criminal street gang pursuant to California Penal Code Section 186.22. Members from the different cliques of the gang sell marijuana and crack cocaine from their respective turfs within Imperial Courts and its surrounding area. Members also engage in other criminal activity, including burglaries, robberies, and assaults, both inside and outside the development.

Demographic shifts in the target area have shaped the activities of the gangs. When the population of Imperial courts changed from predominately African-American to almost 50% Latino, PJ Crips members increasingly engaged in property crimes, robberies and assaults against Latinos. Moreover, Latino gangs like Florencia 13 have come to flourish as well. The Latino gangs also victimize other minorities.

As a result of a gang war that pitted the Grape Street Crips against the Bounty Hunter Bloods and PJ Crips in late 2005 and early 2006, a concerted effort was undertaken to increase enforcement and to engage community leaders in brokering a gang truce. City Council Member Janice Hahn took the lead in establishing the City of Los Angeles Watts Gang Task Force. The Task Force, which conducted weekly meetings directed at enlisting community members from all of the housing developments and their surrounding areas, has worked to implement a gang cease fire and establish prevention and intervention programs to avert similar outbreaks of gang violence.

The LAPD's increased enforcement efforts coupled with those of the Task Force resulted in a decrease in Part I crimes, despite the increase in assaults and burglary theft from motor vehicles, in both Nickerson Gardens and Jordan Downs during the first five months of 2006. For the same time period, Imperial Courts saw a 7% increase in overall Part I crimes, including a particularly significant increase in robberies. Although the reduction in Part I crimes has been due largely to the efforts of the LAPD and the Task Force, it may also be attributed to under reporting occasioned by gang intimidation.

Community members may be under reporting crimes within the target area due to being intimidated by gangs but also because they mistrust the police. Gang intimidation and threats deter many victims and witnesses from coming forward and reporting crimes. Often, these individuals or their families are threatened with bodily and/or economic injury. However, many victims or witnesses may also mistrust the police. This mistrust was evidenced by comments made during a series of meetings that Council Member Janice Hahn orchestrated with members of the Jordan Downs resident counsel and residents from the target area in connection with PHSI. The individuals who attended the meetings expressed concern about the LAPD's "overreaching" and "overbearing" enforcement methods, indicating that officers often did not satisfactorily distinguish gang members from law-abiding residents. They were particularly unhappy about officers stopping and questioning young African-American males living and/or traveling through the development. In addition, they indicated that police misconduct was widespread and not addressed. Although the beliefs of these community members are based

on misconceptions for the most part, they have impacted both crime reporting and enforcement efforts.

C. Planning and Organization

On May 12, 2006, the district held its first steering committee meeting for this project. Representatives from the following agencies and organizations attended: United States Attorney's Office; Bureau of Alcohol, Tobacco, Firearms & Explosives; Los Angeles City Mayor's Office; Los Angeles City Attorney's Office; Los Angeles Police Department; Los Angeles Housing Authority; Los Angeles City Human Relations Committee; Concerned Citizens of South Central Los Angeles; and Morning Star Church. Although Council Member Janice Hahn's Office and the Los Angeles Unified School District were also invited to the meeting, they were unable to send representatives. However, both are now represented on the steering committee and/or both of the subcommittees that have since been established.

At this initial meeting, two subcommittees were established: the Enforcement Subcommittee and the Prevention/Reentry Subcommittee. In addition, the attendees established timeliness for the subcommittees to meet, plan, and formulate strategies. The Enforcement Subcommittee conducted meetings on May 19, June 5, June 19, July 10, and July 24, 2006. Represented at the Enforcement Subcommittee meetings were the following agencies: United States Attorney's Office; Bureau of Alcohol, Tobacco, Firearms and Explosives; Federal Bureau of Investigation, Drug Enforcement Administration, Los Angeles Police Department; Los Angeles City Attorney's Office; Los Angeles Unified School District; and Los Angeles Housing Authority. The Prevention/Reentry Subcommittee conducted meetings on May 18, June 1, June 15, June 29, July 13, and July 27, 2006. These meetings were attended by the following agencies: United States Attorney's Office, Los Angeles City Attorney's Office, Office of City Council Member Janice Hahn; Los Angeles Unified School District; Los Angeles Housing Authority; California Department of Corrections – Rehabilitation & Parole Division; Los Angeles County Probation Office; Los Angeles City Department of Recreation & Parks; Los Angeles City Human Relations Commission; Concerned Citizens of South Central Los Angeles; St. Laurence Catholic Church; Morning Star Church; and residents from the community.

The agencies listed below will have oversight for each of the following efforts:

Enforcement: The law enforcement agencies and members of the CLEAR site Operations team will have day-to-day responsibility for enforcement efforts. They will regularly report to the Enforcement Subcommittee that will meet monthly.

Prevention: The Prevention Coordinator (once selected) will oversee the daily operation of the Prevention/Reentry efforts. This individual will regularly report to the Prevention/Reentry Subcommittee that will continue to meet monthly.

Reentry: The Reentry Coordinator (once selected), working with the assigned Los Angeles County Probation Officer and California Department of Corrections Parole Officer will oversee re-entry efforts. They will regularly report to the Prevention/Reentry Subcommittee that will continue to meet each month.

Selection of Service Providers: Most of the service providers will be selected through Requests for Proposals (RFP). An independent and impartial committee will evaluate the proposals and will select the service providers.

D. Enforcement Strategy

1. CLEAR Program Expansion To Imperial Courts

A collaborative effort among the Los Angeles City Mayor's Office, Los Angeles County District Attorney's Office, Los Angeles City Attorney's Office, Los Angeles Police Department, Los Angeles County Probation Department, and California Department of Corrections and Rehabilitation, the CLEAR Program, a gang reduction enforcement effort, will be expanded to Imperial Courts. Both Jordan Downs and Nickerson Gardens (the other two areas within the target area with the highest levels of gang crime) have enjoyed an overall decreases in Part I crimes in 2007, while Imperial Courts has experienced an increase, particularly in robberies. Moreover, Jordan Downs and Nickerson Gardens have been protected by gang injunctions that support intensive anti-gang enforcement efforts against the Grape Street Crips and Bounty Hunter Bloods respectively. In comparison, Imperial Courts is not protected by a gang injunction. Whereas proactive federal law enforcement efforts have centered on Nickerson Gardens, Imperial Courts has not received similar attention. Additional enforcement efforts in Imperial Courts will most likely reduce overall crime rates in the target area. In addition, by establishing a CLEAR Program site centered on Imperial Courts, the overall CLEAR Program target area will include LAPD Reporting Districts 1826, 1827, 1829, 1838, 1839, and 1849, which correspond to Jordan Downs and Imperial Courts, and extends over the entire east side of the Six Site Comprehensive Anti-Gang Initiative's target area.

The CLEAR Program combines intensive enforcement with a variety of gang intervention efforts to divert "at-risk" youth from gang involvement and to encourage those gang members who are returning to the community from prison to break their affiliations. Through this strategy, the CLEAR Program addresses and successfully reduces gang problems within a community.

To combat gang crime, the short-term goal of the CLEAR Program is to create an effective partnership among criminal justice agencies and the community. An on-site Operations Team, consisting of representatives from law enforcement and prosecutorial agencies, coordinates and carries out CLEAR Program enforcement efforts. To ensure that there is a community-based approach to enforcement, the Operations Team works closely with a Community Impact Team (CIT), comprised of community members and representatives from law enforcement, prosecutorial, and city agencies, to prioritize and develop strategies to deal with community problems. For example, as a result of priorities set by the CIT, law enforcement may work closely with local school officials and parents to identify gang members and reduce gang crime in and around schools.

Among the long-term goals of the CLEAR Program are to institutionalize systems to support lasting community recovery from gang violence and to provide effective alternatives to gang membership. To further this goal, a multi-disciplinary CLEAR Program team works with schools to encourage attendance, makes referrals for individual and family counseling services, and identifies minors who although not on probation may qualify for services through the Probation Department.

Grant funding will be used to add a new CLEAR Program site that will be centered on Imperial Courts. With this new site, the overall CLEAR Program target area will cover all of LAPD Reporting Districts 1826, 1827, 1829, 1838, 1839, and 1849, which includes all of Jordan Downs and Imperial Courts, and extends over the entire east side of the Six Site Anti-Gang Initiative's target area. The new CLEAR Program site was selected for a number of reasons: (1) while both Jordan Downs and Nickerson Gardens (the other two areas within the target area

with the highest levels of gang crime) have seen overall decreases in Part I crimes in 2006 and early 2007, Imperial Courts has seen an increase in Part I crimes in 2006 and early 2007, with a particularly significant increase in robberies; (2) while both Jordan Downs and Nickerson Gardens are served by gang injunctions that support intensive anti-gang enforcement efforts against the Grape Street Crips and Bounty Hunter Bloods respectively, Imperial Courts is not; (3) proactive federal law enforcement efforts have been centered in Nickerson Gardens; and (4) additional enforcement efforts in Imperial Courts would most likely impact crime rates in the overall target area.

The CLEAR Program Operations Team will seek to coordinate enforcement activities with other proactive enforcement measures that may be engaged in within the target area by federal law enforcement agencies, including, in particular, ATF. The federal law enforcement agencies, including in particular ATF, will be invited to participate on the CLEAR Program Operations Team. To coordinate CLEAR Program prevention and intervention efforts, the Prevention and Reentry Coordinators (once selected) will coordinate their efforts with those of the CLEAR Program.

To support the expanded CLEAR Program in the target area, the LAPD will contribute significant resources in the form of personnel dedicated to the new CLEAR Program site centered on Imperial Courts. In particular, the LAPD will be dedicating a Detective III and three Police Officer IIIs to service the new CLEAR Program site.

2. Camera System Expansion Within the Target Area

The Initiative will extend the camera network, which currently exists at Jordan Downs, to include Nickerson Gardens and Imperial Courts, as well as enforcement corridors throughout the target area and safe passage corridors centered in the proximity of Jordan and Locke High Schools and Markham Middle School. The LAPD will use the closed circuit camera system to couple vigorous gang enforcement with community-based policing. This approach is designed to increase resident confidence in the LAPD, while helping to end the intimidation of local residents by gangs.

In connection with the Jordan Downs Safety Initiative, cameras are being installed at selected locations both within Jordan Downs and on its perimeter. The cameras will be mounted in high crime corridors within and around Jordan Downs, common entrance points to Jordan Downs, and areas that will serve as safe passage corridors for children and young adults traveling to and from school. For example, the Initiative will have cameras installed along 103rd Street to facilitate passage to Jordan Downs High School.

The installed cameras, which use advance technology, will serve the needs of law enforcement, private parties and residents. They will have pan/tilt/zoom capability and can be pivoted up and down, and rotated a full 180 degrees. Moreover, they will enable the wireless transmission of images over the Internet from Jordan Downs, Imperial Courts, Nickerson Gardens, and their surrounding areas, as well as the safe passage corridors and their surrounding areas. In addition, the cameras (which will only be mounted on public streets) will transmit pictures not only to the fixed monitoring location but also to individual patrol cars. Officers approaching an incident scene can not only observe events that are occurring but can follow individuals fleeing the scene by having the cameras pan. Thus, officers can overcome the methods used by various gangs (observers, barricades, etc.) to obstruct enforcement. In addition, officers can reduce and/or limit the duration of investigatory stops because they will be able to observe and identify in advance those committing crimes. Moreover, private parties, including business or

apartment building owners, desiring additional security can purchase and install their own cameras, using the existing network, without additional cost to the project. Residents will also benefit because they will be able to use the wireless network, obtaining free Internet access.

A similar effort with Weed and Seed funds around MacArthur Park in the Los Angeles Pico-Union Area has proven quite successful. Prior to the installation of the cameras, the area had significant incidents of violent crime, drug sales, prostitution, and sale of illegal immigration documents. The installation of the cameras has helped reduce crime and make the park an inviting place for residents and their children. In addition, local businesses have benefited because they attract more customers to the area.

Based on community meetings, some residents have expressed opposition to the installation of the cameras. In connection with the Jordan Downs Safety Initiative, the Los Angeles Housing Authority has on one occasion circulated, along with rent statements, a confidential survey that could be returned directly to the United States Attorney's Office. As of October 12, 2005, approximately 150 surveys had been returned, with 147 respondents favoring the installation of the cameras. The responses that were received are consistent with those offered at recent community meetings. Moreover, community leaders within Nickerson Gardens have made specific requests that the camera network be expanded to include their area.

In addition, the images from the cameras will aid in prosecuting the crimes. Since the images from the cameras can be used to prosecute suspects even without eyewitnesses stepping forward and testifying, residents are more likely to come forward to report crime, since they may not have to testify for the prosecution. The images can be used as evidence and can provide corroboration, reducing the need for witness testimony.

Because the LAPD will also use the cameras to capture any police misconduct that may be occurring, it can assure residents that it is monitoring and addressing the transgressions of its officers. Many residents and community leaders erroneously believe that police misconduct is widespread and not addressed. The images from the cameras will help change those beliefs, bringing about greater trust in the community.

Expanding the camera network will also serve to prevent and deter crime, particularly by making the cameras readily visible. As individuals learn that crimes caught by the cameras will lead to arrest, prosecution and conviction, they will be less likely to engage in illegal activities. Moreover, signs will be posted, ensuring that both residents and gang members are aware that cameras are monitoring activities in public areas of the complex.

To support community-based enforcement efforts linked to the camera network, the LAPD will contribute significant resources in the form of personnel. The LAPD intends to have its camera enforcement team of ten (10) officers headed by a Sergeant, which it formed in conjunction with the Jordan Downs Initiative, serve the entire target area until September 30, 2009. When the LAPD formed the team, it wanted its officers to become more familiar with Jordan Downs and its residents, enforce narcotic laws and gang injunctions, and address quality of life issues such as vandalism, graffiti, and public intoxication. The team will most likely serve in a similar manner, carrying out enforcement efforts associated with the camera system.

Senior Lead Officers ("SLOs"), who are tasked with improving community relations and addressing quality of life and other crime problems, will work with the camera enforcement team. The SLOs that are assigned to the target area will conduct community outreach and implement business and neighborhood watches in the target area. To garner community

support and to publicize efforts, they will pass out fliers in both English and Spanish to warn that the penal and municipal codes will be strictly enforced. A SLO along with an officer from the camera enforcement team will attend steering committee meetings and will coordinate with the CLEAR Program.

In addition to the dedicated team of officers, the LAPD will utilize gang reinforcement details and narcotics field enforcement officers as well as any appropriate resources to address crime, particularly gang crime, in the target area. The officers will coordinate with the CLEAR Program and with federal law enforcement agents to conduct proactive investigations.

3. Proactive Gang Investigations

To assist with proactive investigations, the Bureau of Alcohol, Tobacco, Firearms and Explosives (ATF), the FBI, and the Drug Enforcement Administration (DEA) will participate in the Initiative. The ATF has agreed to dedicate four (4) field agents to the target area for at least one year, focusing enforcement efforts on gang members using firearms in connection with drug dealing and other crimes. An FBI agent that is assigned to the South Bureau Gang Task Force will work with other agents in his organization to conduct proactive gang investigations within the target area and the four LAPD divisions that form the South Bureau. Both the ATF and the FBI agents will attend enforcement subcommittee meetings and will coordinate investigations in the target area.

II.

ENFORCEMENT GOALS AND MEASURES

Goal 1

Decrease Part 1 crimes by 10% within 18 months, and an additional 5% within the following 12 months.

Measure

The measure will be a comparison of the number of Part 1 crimes occurring within the target area during the program period as compared to the number of Part 1 crimes occurring within the target area during the corresponding months prior to the implementation of the program. In addition, throughout the program period, LAPD will provide periodic reports containing data relating by month the total numbers of each of the following occurring within the target area: gang-related homicides, gang-related aggravated assaults, gang-related robberies, gang-related incident arrests, quantities of narcotics seized in gang-related law enforcement activities, and numbers of firearms seized in gang-related law enforcement activities.

Goal 2

Build a more trusting and cooperative working relationship between residents, law enforcement and community-based organizations, combining diverse interests in support of a safer and healthier community.

Measure

The measure will be a comparison of the number of concerns and/or complaints within the target area that the LAPD addressed prior to and after the implementation of the program.

BUDGET NARRATIVE
Six Site Comprehensive Anti-Gang Initiative

Personnel

Funding will not be used for personnel. However, the LAPD will be contributing significant resources in the form of personnel. Specifically, the LAPD will contribute a Sergeant and ten officers for the camera enforcement team. In addition, the LAPD will have gang reinforcement details and narcotics field officers working on investigations related to the Six Site Comprehensive Anti-Gang Initiative. Finally, the LAPD will also contribute a Detective III and three Police Officer IIIs to support the new CLEAR Program site centered on Imperial Court.

Operating Expenses

The LAPD will use a total of \$93,000 in funding for operating expenses, including buy money and funds to purchase equipment for proactive investigations as well as funds to purchase signs and/or print fliers to advise community members of the camera network. In particular: (a) Fifty thousand will be used as buy money to purchase narcotics for under cover investigations and to pay informants; enabling LAPD officers to conduct proactive investigations in conjunction with federal and other local law enforcement agencies. (b) Forty-three thousand will be used to purchase signs advising community members of the existence and operation of the camera network; LAPD will purchase approximately fifty (50) signs to be posted on walls at a cost of \$100 per sign, and approximately thirty-eight (38) signs to be mounted on metal posts at \$1,000 per sign for a total cost of \$43,000. (As the program progresses, if a decision is made that different form of outreach is necessary, some portion of this \$43,000 may be reprogrammed to print fliers relating to the camera network for distribution to community members.) The signs and/or fliers are intended to provide notice to residents and gang members that cameras are monitoring activities in public areas of the complex. As individuals learn that crimes caught by the cameras will lead to arrest, prosecution and conviction, they will be less likely to engage in illegal activities.

Equipment

The LAPD will use \$600,000 in funding to purchase cameras from Motorola to expand the closed circuit camera network to Nickerson Gardens and Imperial Courts.

BUDGET CATEGORY AND LINE ITEM DETAIL	Federal	Federal Match	TOTAL
A. Personal Services – Salaries/Employee Benefits	\$0	\$0	\$0
TOTAL	\$0	\$0	\$0

BUDGET CATEGORY AND LINE ITEM DETAIL	Federal	Federal Match	TOTAL
B. Operating Expenses			
Buy Money to pay for the purchase of narcotics for undercover operations and to pay informants	\$50,000	\$0	\$50,000
<u>Signs to Warn of Camera Monitoring</u>			
50 wall posted metal signs with installation @ \$100 per sign = \$5,000	\$5,000	\$0	\$5,000
38 post mounted metal signs with posts and installation @ \$1,000 per sign = \$38,000	\$38,000	\$0	\$38,000
TOTAL	\$93,000	\$0	\$93,000

BUDGET CATEGORY AND LINE ITEM DETAIL		VAWA	VAWA MATCH	TOTAL
C. Equipment				
Cameras and service agreement to be purchased from Motorola (Fixed price contract for design, installation, testing and initial service of surveillance camera system)		\$600,000	\$0	\$600,000
CATEGORY TOTAL		\$600,000	\$0	\$600,000
PROJECT TOTAL		\$693,000	\$0	\$693,000
FUND DISTRIBUTION	FEDERAL	CASH MATCH	IN-KIND MATCH	
1. Amount of Funds	\$693,000	\$0	\$0	
2. Percentage of Funds	100%	0%	0%	

APPLICATION APPENDIX

For

Six Site Comprehensive Anti-Gang Initiative

PROJECT SERVICE AREA INFORMATION

1. COUNTY OR COUNTIES SERVED: Enter the name(s) of the county or counties served by the project. Put an asterisk where the project's principal office is located.

Los Angeles County
*City of Los Angeles

2. U.S. CONGRESSIONAL DISTRICT(S): Enter the number(s) of the U.S. Congressional District(s) which the project serves. Put an asterisk for the district where the project's principal office is located.

35th

3. STATE ASSEMBLY DISTRICT(S): Enter the number(s) of the State Assembly District(s) which the project serves. Put an asterisk for the district where the project's principal office is located.

21st, *22nd, 26th

4. STATE SENATE DISTRICT(S): Enter the number(s) of the State Senate District(s) that the project serves. Put an asterisk for the district where the project's principal office is located.

*46th, 52nd

5. POPULATION OF SERVICE AREA: Enter the total population of the area served by the project.

Not Available

PROJECT CONTACT INFORMATION

Applicant Six Site Comprehensive Anti-Gang Initiative Grant Number _____ [FOR OES USE ONLY]

Provide the name, title, address, telephone number, and e-mail address for the project contacts named below. If a section does not apply to your project, enter "N/A." NOTE: If you use a PO Box address, a street address is also required for package delivery and site visit purposes.

1. The **Project Director** for the project:

Name: Charlie Beck Address: 7600 S. Broadway
Title: Deputy Chief City: Los Angeles Zip: 90003
Telephone #: (213) 485-4251 Fax #: (213) 847-0183
(Area Code) (Area code)
E-Mail Address: beckc@lapd.lacity.org

2. The **Financial Officer** for the project:

Name: Rhonda Sims-Lewis Address: 150 N. Los Angeles Street, Room 634
Title: Police Administrator City: Los Angeles Zip: 90012
Telephone #: (213) 485-3277 Fax #: (213) 485-8125
(Area Code) (Area code)
E-Mail Address: g9809@lapd.lacity.org

3. The **person** having **routine programmatic responsibility** for the project:

Name: Daniel Gomez Address: 150 N. Los Angeles Street, Room 639
Title: Sergeant II – OIC City: Los Angeles Zip: 90012
Telephone #: (213) 847-1998 Fax #: (213) 473-5171
(Area Code) (Area code)
E-Mail Address: 30353@lapd.lacity.org

4. The **person** having **routine fiscal responsibility** for the project:

Name: Wanda J. Bell Address: 150 N. Los Angeles Street, Room 712
Title: OIC – Grants and Contracts Section City: Los Angeles Zip: 90012
Telephone #: (213) 473-5571 Fax #: (213) 473-5598
(Area Code) (Area code)
E-Mail Address: a8138@lapd.lacity.org

5. The **Executive Director** of a nonprofit organization or the **Chief Executive Officer** (e.g., chief of police, superintendent of schools) of the implementing agency:

Name: William J. Bratton Address: 150 N. Los Angeles Street, Room 615
Title: Chief of Police City: Los Angeles Zip: 90012
Telephone #: (213) 485-3204 Fax #: (213) 847-0676
(Area Code) (Area code)
E-Mail Address: lapdonline@earthlink.net

6. The **Chair** of the **governing body** of the implementing agency: (Provide contact information other than that of the implementing agency)

Name: Eric Garcetti Address: 200 N. Spring Street, Room 470
Title: Council President City: Los Angeles Zip: 90012
Telephone #: (213) 473-7013 Fax #: (213) 613-0819
(Area Code) (Area code)
E-Mail Address: councilmember.garcetti@lacity.org

1. PROJECT YEAR		1. PROJECT TITLE	3. GRANT PERIOD
New	<input checked="" type="checkbox"/>	Six Site Comprehensive Anti-Gang Initiative	<u>5/1/07</u> to <u>9/30/09</u>
Year 2	<input type="checkbox"/>		
Year 3	<input type="checkbox"/>		
Other:	<input type="checkbox"/>		
4. APPLICANT Name: City of Los Angeles Phone: (213) 978-0600 Address: 200 N. Spring Street, Room 303 Fax #: (213) 9787-0750 City: Los Angeles Zip: 90012			5. FUNDS REQUESTED \$ 693,000
6. IMPLEMENTING AGENCY Name: Los Angeles Police Department Phone: (213) 847-1998 Fax #: (213) 473-5171 Address: 150 North Los Angeles Street, Room 639 City: Los Angeles Zip: 90012			

7. PROGRAM DESCRIPTION

The Los Angeles Police Department (LAPD) will expand the existing camera network to include Imperial Courts and Nickerson Gardens, as well as enforcement corridors throughout the target area and safe passage corridors centered on Jordan and Locke High Schools and Markham Middle School. Grant funding from this initiative will also be used for expenses connected with the camera system and the LAPD's accompanying step up in community-based enforcement (for example, signage to advise residents that cameras will be in place and fliers to organize neighborhood watch groups).

In conjunction with the Jordan Downs Safety Initiative, cameras are being installed at selected locations both within Jordan Downs and on its perimeter, with placements coinciding with high crime corridors within and around Jordan Downs, common entrance points to Jordan Downs, and areas that will serve as safe passage corridors for children and young adults traveling to and from school (for example, along 103rd street to facilitate safe passage to Jordan Downs high school).

The installed cameras that use advance technology will serve the needs of law enforcement, private parties and residents. They will enable the wireless transmission of images over the Internet from Jordan Downs, Imperial Courts, Nickerson Gardens, and their surrounding areas, as well as the safe passage corridors and their surrounding areas. In addition, the cameras, which will have panning capabilities, will transmit pictures not only to the fixed monitoring location, but also to individual patrol cars. Officers approaching an incident scene can not only observe events that are occurring but can follow individuals fleeing the scene by having the cameras pan. Thus, officers can overcome the methods used by various gangs (observers, barricades, etc.) to obstruct enforcement. Moreover, private parties, including business or apartment building owners, desiring additional security can purchase and install the cameras, using the network without cost to the project. Residents will also benefit because they will be able to use the wireless network, obtaining free internet access.

In addition, the LAPD will increase its presence in the target area through a dedicated team consisting of a Sergeant and ten officers, will participate in proactive investigations, and will provide a detective and patrol officer to support the new CLEAR Program site centered on Imperial Courts. Through these efforts, the LAPD will make every effort to improve the quality of life for all citizens who live and work within the target area.

8. PROBLEM STATEMENT

Due mostly to the presence of long entrenched street gangs, the target area has a large number of Part I crimes, including homicides, aggravated assaults, robberies and other serious crimes. The LAPD recorded 987 Part I crimes in 2004 and 909 Part I crime in 2005 for three of its relatively small districts: Jordan Downs, Nickerson Gardens and Imperial Courts. These gangs engage in a variety of criminal activities, including narcotic and firearms trafficking drive by shootings, assaults, murders and other violent and illegal acts. They temporarily form varying alliances that result in outbreaks of gang-related "wars," significantly increasing violent crime.

Although both Latino and African-American Street gangs claim turf in the target area, three African-American street Gangs, the Grape Street Crips (centered in Jordan Downs), the Bounty Hunter Bloods (centered in Nickerson Gardens), and the PJ Watts Crips (centered in Imperial Courts) are the most notable. The other gangs in the target area vying to maintain turf are Florencia 13, Watts Varrio Grape, Watts Colonial Weigand, Southside Watts, Fudegetown Crips, Tenline Gangster Crips, Hat Gang Crips, Hacienda Village Bloods, Hacienda Village Boys and Beehop Watts Bloods.

These gangs use a variety of methods to prevent and obstruct enforcement, preventing a significant and permanent reduction in Part I crimes. To maintain control of their turf and to deter community members from participating in enforcement efforts, they retaliate against witnesses and engage in acts of intimidation. They use observers to warn members dealing drugs when law enforcement officers come

into their area. For example, a single member with a cell phone or a walkie-talkie can alert the others to the presence of law enforcement. Moreover, they may put up barricades to impede mobility through their turf, increasing response times to a scene and forcing law enforcement officers out of their vehicles to give pursuit. Since they reside in the community, they frequently know where to hide or may gain entry into residences with force and/or intimidation. In addition, they prey on community members who may mistrust the police because they are misinformed or recent immigrants.

9. OBJECTIVES

Objective 1

Decrease Part 1 crimes by 10% within 18 months, and an additional 5% within the following 12 months.

Measure

The measure will be a comparison of the number of Part 1 crimes occurring within the target area during the program period as compared to the number of Part 1 crimes occurring within the target area during the corresponding months prior to the implementation of the program. In addition, throughout the program period, LAPD will provide periodic reports containing data relating by month the total numbers of each of the following occurring within the target area: gang-related homicides, gang-related aggravated assaults, gang-related robberies, gang-related incident arrests, quantities of narcotics seized in gang-related law enforcement activities, and numbers of firearms seized in gang-related law enforcement activities.

Objective 2

Build a more trusting and cooperative working relationship between residents, law enforcement and community-based organizations, combining diverse interests in support of a safer and healthier community.

Measure

The measure will be a comparison of the number of concerns and/or complaints within the target area that the LAPD addressed prior to and after the implementation of the program.

<p>10. ACTIVITIES</p> <p>Activity 1 Expand the closed circuit camera system to deter crime by installing additional cameras</p> <p>Activity 2 Commit a team consisting of a Sergeant and ten (10) officers to perform enforcement associated with the program in the target area. The team that will be called the "Camera Enforcement Team" will work closely with Senior Lead Officers ("SLOs") assigned to the target area. Also commit a Detective and patrol officer to support the new CLEAR Program site centered on Imperial Courts.</p> <p>Activity 3 The SLOs who are generally tasked with improving community relations and addressing quality of life issues will conduct community outreach and organize and/or participate in business and neighborhood watches in the target area. To publicize enforcement efforts and garner community support, the SLOs will also distribute fliers in both English and Spanish throughout the target area to provide notice that penal and municipal codes will be strictly enforced.</p> <p>Activity 4 The LAPD will also commit gang and narcotics field enforcement officers. These officers will coordinate with the Community Law Enforcement and Recovery ("CLEAR") Program, and will perform proactive gang investigations that will be coordinated with federal law enforcement agents.</p>	<p>11. CATEGORY</p> <hr/> <p>12. PROGRAM AREA City of Los Angeles (Southeast Area)</p>
<p>13. EVALUATION</p> <p>Staff from the LAPD will evaluate the program's overall effectiveness by comparing statistics of Part 1 crimes that occurred prior to the implementation of the Program. In addition, LAPD staff and its partnering agencies will conduct a confidential survey of community members who are participating in the business and neighborhood watches.</p>	<p>14. NUMBER OF CLIENTS (TO BE SERVED) 2367 Housing Units</p>

15. PROJECTED BUDGET

Funds Requested:	\$0	\$93,000	\$600,000	\$693,000
Other Grant Funds:	\$0	\$0	\$0	\$0
Other Sources: (list in-kind, fees, etc.)	\$0	\$0	\$0	\$0
Totals	\$0	\$93,000	\$600,000	\$693,000

OTHER FUNDING SOURCES

Complete this form to report the total funds available to support the activities related to accomplishing the goals and objectives of the Grant Award Agreement. In the "Grant Funds" column, report the OES funds requested by category. In the "Other Funds" column, report all other funds available to support the project by category and then calculate the totals by category in the "Program Total" column. Total each column to arrive at the total program funds available.

OTHER FUNDING SOURCES			
BUDGET CATEGORY	GRANT FUNDS <i>(Use only the grant funds identified in the preceding budget pages.)</i>	OTHER FUNDS	PROGRAM TOTAL
Personal Services	\$0	\$0	\$0
Operating Expenses	\$93,000	\$0	\$93,000
Equipment	\$600,000	\$0	\$600,000
TOTAL	\$693,000	\$0	\$693,000

OES 653

This form does not become part of the grant award.

ADDITIONAL SIGNATURE AUTHORIZATION

Grant Award #: _____

Applicant: City of Los Angeles

Project Title: Six Site Comprehensive Anti-Gang Initiative

Grant Period: 5/1/2007 to 9/30/2007

The following persons are authorized to sign for the:

Project Director

Signature

Charlie Beck – Deputy Chief
Name

Signature

Kirk J. Albanese - Commander
Name

Signature

Stephen R. Jacobs – Captain III
Name

Signature

Daniel Gomez - Sergeant II
Name

Signature

Earl C. Paysinger - Assistant Chief
Name

The following persons are authorized to sign for the:

Financial Officer

Signature

Peter Di-Carlo – Police Administrator II
Name

Signature

Laura Filatoff – Police Administrator I
Name

Signature

Wanda J. Bell – Senior Management Analyst II
Name

Signature

Name

Signature

Name

Approved By:

Project Director: _____


William J. Bratton

Date: 6/16/07

Financial Officer: _____


Rhonda Sims-Lewis

Date: 5/24/07

COMPUTER AND AUTOMATED SYSTEMS PURCHASE JUSTIFICATION GUIDELINES

As stated in the *Recipient Handbook*, approval for purchases of computers and automated equipment is contingent on the project's ability to demonstrate cost effective, project-related need. This is best demonstrated by clearly relating each computer system or component to the grant objectives and activities.

A. Please answer the following questions. Attach as many pages as necessary to fully answer each question.

1. What is your agency's purpose for the proposed system? Include a description of the items to be purchased and how they will be used. Explain how the proposed equipment and/or software will enhance the project's ability to achieve the objectives/activities of the project as specified in the Grant Award Agreement.

B. If the request is for hardware and software in which the total costs exceed \$10,000, answer the following questions:

1. Describe the proposed design of the system and indicate whether this is a new system or an addition/enhancement to an existing one. In your description please be specific as to type and location of hardware and software and how the system will be operated and maintained.

2. Will the proposed system design meet not only your current, but future needs? Describe in detail.

3. Does the proposed system integrate with others within the agency? Explain both yes and no responses in detail.

4. Do you plan on integrating this system with existing city, county, regional or statewide networks? Explain both yes or no responses in detail.

5. For criminal justice agencies, does the proposed system meet the minimum requirements of the Statewide Integrated Narcotics System (SINS)? Contact OES for additional information regarding SINS requirements.

6. Does the proposed system include intelligence data subject to 28 CFR Part 23 (2003)? Contact California Department of Justice at (916) 263-1182, Western States Information Network regarding these requirements and have them sign the certification of compliance.

**NONCOMPETITIVE BID REQUEST
CONTRACTS FOR GOODS CHECKLIST**

Has the applicant/recipient met the following requirements of the *Recipient Handbook*:

<u>Section 3510</u>	<u>Yes</u>	<u>No</u>
Do conditions exist that require a sole/single-source contract?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
 Section 3521.1		
Is a brief description of the program or project included?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
 <u>Section 3521.2</u>		
Was it necessary to contract noncompetitively?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Did the contractor submit his/her qualifications?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Is the reasonableness of the cost justified?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Were cost comparisons made with differences noted for similar services?	<input type="checkbox"/>	<input checked="" type="checkbox"/>
Is a justification provided regarding the need for contract?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
 <u>Section 3521.3</u>		
Is an explanation provided for the uniqueness of the contract?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
 <u>Section 3521.4</u>		
Are there time constraints impacting the project?	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Were comparisons made to identify the time required for another contractor to reach the same level of competence?	<input type="checkbox"/>	<input checked="" type="checkbox"/>