

OFFICE OF THE CITY ADMINISTRATIVE OFFICER

Date: May 19, 2020

CAO File No. 0220-03695-0262
Council File No. 13-1301, 13-1301-S1,
and 13-1301-S2
Council District: --

To: The Mayor
The Council

From: Richard H. Llewellyn, Jr., City Administrative Officer

Reference: Transmittal from the Mayor's Office dated December 20, 2019; referred for report February 4, 2020; revised transmittal submitted April 16, 2020

Subject: **SECURING THE CITIES (STC) GRANT PROGRAM – PERFORMANCE PERIOD
EXTENSION, CONTRACTING AUTHORITIES, AND BUDGET MODIFICATIONS**

RECOMMENDATIONS

That the Council:

1. Authorize the Mayor, or designee, to:
 - a. Modify the existing grant budget for the Securing the Cities (STC) grant award by reallocating funds between projects as described within this report;
 - b. Approve the time extension of the STC grant award and continued carryover of funding from all approved budget periods (Fiscal Years 2012, 2013, 2014, 2015, and 2016), extending the grant performance period to October 14, 2020;
 - c. Execute amendments to existing Memorandum of Agreements with the Port of Los Angeles and Los Angeles World Airports to extend the term of the subrecipient agreements to October 14, 2020, subject to the approval of the City Attorney as to form;
 - d. Execute amendments to existing subrecipient agreements with the Los Angeles County Department of Public Health, California Highway Patrol, Orange County Sheriff's Department, Los Angeles Sheriff's Department, and Consolidated Fire Protection District of Los Angeles County to extend the term of the subrecipient agreements to October 14, 2020, subject to the approval of the City Attorney as to form;
 - e. Negotiate and execute a contract amendment with the Long Beach Police Department to decrease the total contract amount by \$222,415.34 from the previous authorized amount of \$421,857.84 for a new contract amount of \$199,442.50, and extend the term of the subrecipient agreement to October 14, 2020, subject to the approval of the City Attorney as to form;

- f. Negotiate and execute a contract amendment with a vendor to develop and conduct radiological and nuclear detection exercises, for a term of up to 18 months within the grant performance period, and for a contract amount not to exceed \$200,000, subject to the approval of the City Attorney as to form;

2. Authorize the Controller, or designee, to:

- a. Transfer appropriations and create new appropriations within Fund 55X, Department 46, STC as follows:

TRANSFER FROM:

<u>Fund/Dept</u>	<u>Account</u>	<u>Account Name</u>	<u>Amount</u>
55X/46	46P138	LAFD Salaries	\$ 0.02
55X/46	46R138	LAFD Salaries	207,326.30
55X/46	46R170	LAPD Salaries	468,635.94
55X/46	46L304	Contractual Services	138,981.43
55X/46	46M304	Contractual Services	50,000.00
55X/46	46K668	Partner Jurisdiction	166,670.34
55X/46	46L668	Partner Jurisdiction	43,300.00
55X/46	46N668	Partner Jurisdiction	12,445.00
55X/46	46R299	Reimbursement of General Fund Costs	80,191.18
55X/46	46M730	Equipment	17,174.52
55X/46	46N730	Equipment	155,259.32
Total			\$ 1,339,984.05

TRANSFER TO:

<u>Fund/Dept</u>	<u>Account</u>	<u>Account Name</u>	<u>Amount</u>
55X/46	46L730	Equipment	\$ 130,415.27
55X/46	46M730	Equipment	50,000.00
55X/46	46S138	LAFD Salaries	190,326.32
55X/46	46S170	LAPD Salaries	708,051.28
55X/46	46S299	Reimbursement of General Fund Costs	142,659.27
55X/46	46S146	Mayor Salaries	118,531.91
Total			\$ 1,339,984.05

- b. Transfer appropriations from Fund 55X, Department 46, STC to the General Fund to reimburse STC-related expenditures:

TRANSFER FROM:

<u>Fund/Dept</u>	<u>Account</u>	<u>Account Name</u>	<u>Amount</u>
55X/46	46S146	Mayor Salaries	\$ 118,531.91
55X/46	46S138	LAFD Salaries	190,326.32
55X/46	46S170	LAPD Salaries	708,051.28
Total			\$ 1,016,909.51

TRANSFER TO:

<u>Fund/Dept</u>	<u>Account</u>	<u>Account Name</u>	<u>Amount</u>
100/46	001020	Grant Reimbursed Salaries	\$ 118,531.91
100/38	001098	Overtime, Variable Staffing	190,326.32
100/70	001092	Salaries, Overtime	708,051.28
Total			\$ 1,016,909.51

- c. Transfer up to \$142,659.27 from Fund 55X, Department 46, Account 46S299 to the General Fund 100, Department 46, Revenue Source Code 5346 for reimbursement of grant-funded fringe benefits;
- d. Transfer cash from Fund 55X, Department 46 to reimburse the General Fund on an as-needed basis, upon proper documentation from City departments, subject to the approval of the Mayor's Office of Public Safety; and,

3. Authorize the Mayor, or designee, to prepare Controller instructions for any technical adjustments, subject to approval of the City Administrative Officer, and authorize the Controller to implement the instructions.

SUMMARY

The Mayor's Office of Public Safety (Mayor's Office) requests authority to modify the Fiscal Year 2012 (FY 12), Fiscal Year 2013 (FY 13), Fiscal Year 2014 (FY 14), Fiscal Year 2015 (FY 15), and Fiscal Year 2016 (FY 16) Securing the Cities (STC) grant awards (C.F. Nos. 13-1301, 13-1301-S1, and 13-1301-S2) from the United States Department of Homeland Security Domestic Nuclear Detection Office (Grantor). As the performance period of the STC grant spanned from October 15, 2012 through October 14, 2019, the Mayor's Office also requests the authority to extend the performance period for all grant periods by 12 months from October 14, 2019 through October 14, 2020 and to amend subrecipient agreement terms accordingly.

Program Background

The STC Program seeks to prevent threats of dangerous radiological and nuclear materials against major metropolitan areas in the United States by establishing sustainable capability among state, local, and tribal agencies to detect and report unauthorized radiological and nuclear materials within its jurisdiction. The STC program has three main goals, as stated below:

Securing the Cities Program Goals

- *To enhance regional capabilities to detect, identify, and interdict nuclear materials that are out of regulatory control;*
- *To guide the coordination of federal, state, and local agencies in their roles as defined by the Global Nuclear Detection Architecture; and,*
- *To encourage participants to sustain nuclear detection programs over time.*

The Los Angeles STC (LA STC) program coordinates detection and prohibition of nuclear materials in the Los Angeles region to enhance training and equipment-sharing capabilities. The primary participants of the LA STC are: the Los Angeles Police Department (LAPD), Los Angeles Fire Department (LAFD), Port of Los Angeles Police (POLA), Los Angeles World Airports (LAWA) Police Division, Los Angeles County Sheriff's Department (LASD), Consolidated Fire Protection District of Los Angeles County (also referred to as Los Angeles County Fire Department), Los Angeles County Department of Public Health, Long Beach Police Department (LBPD), Orange County Sheriff's Department (OCSD), and the California Highway Patrol (CHP). The Mayor's Office serves as the lead agency and program administrator of the LA STC program. The City of Los Angeles was eligible to apply on behalf of the Los Angeles/Long Beach Urban Area for this program, as it was previously identified as a Tier 1 Region under the Urban Areas Security Initiative (UASI) grant program.

The STC grant is a five-year cooperative grant agreement with an initial performance period from October 15, 2012 to October 14, 2017. The total direct grant funding received is \$24,500,000. There is no match requirement.

Prior year programmatic actions are provided below:

- On November 5, 2013, the Council approved the FY 12 and FY 13 STC grant awards (C.F. 13-1301). The FY 12 STC grant, the first year of the program, had a performance period from January 1, 2013 to December 31, 2013. The FY 13 STC grant program's performance period was from July 15, 2013 to July 14, 2014;
- On January 7, 2015, the Council approved the FY 14 STC grant award and modifications to the FY 12 and FY 13 grant awards (C.F. 13-1301-S1). The FY 14 STC program's performance period was July 15, 2014 to July 14, 2015;
- On January 19, 2016, the Council approved the FY 15 award budget and modifications for the FY 12, FY 13, and FY 14 (C.F. 13-1301-S1) grant awards. The FY 15 STC included a grant performance period from July 15, 2015 to July 14, 2016;
- On April 5, 2017, the Council approved the FY 16 award budget and modifications for the FY 12, FY 13, FY 14, and FY 15 (C.F. 13-1301-S2) grant awards. The FY 16 STC included a grant performance period from July 15, 2016 through October 14, 2017;
- On May 2, 2018, the Council approved a grant performance period extension of 12 months through October 14, 2018 and budget modifications to FY 12, FY 13, FY 14, FY 15, and FY 16 grant awards (C.F. 13-1301-S2); and,
- On March 5, 2019, the Council approved a grant performance period extension of 12 months through October 14, 2019 and budget modifications to FY 12, FY 13, FY 14, FY 15, and FY 16 grant awards (C.F. 13-1301-S2), as well as contracting authorities with other agencies.

The Mayor's Office now requests the authority to extend the performance through October 14, 2020, make budget modifications, reappropriate necessary funding, and amend subrecipient agreements. The Grantor approved the grant performance period extension on June 5, 2019.

Budget Modifications

Mayor's Office

Training and Exercise

The Mayor's Office requests authority to negotiate and execute a contract to develop and conduct radiological detection exercises for a contractual term of up to 18 months within the grant performance period not to exceed \$200,000.00. The contractor will be responsible for developing exercises and trainings for responders to test their decision-making skills in radiation scenarios.

Mobile Radiation Detection Systems

The Mayor's Office has identified cost savings of \$188,981.43 from contractual services and requests to reallocate this amount to purchase equipment, which includes technology enhancements to radiation detection backpack systems and mobile radiation detection systems in vehicles throughout the Los Angeles region. The Grantor approved this modification on July 24, 2019.

Management and Administration

The Mayor's Office has also identified additional cost savings in the amount of \$181,000.00 from various radiation detection equipment expenditures to be reallocated to grant management and administration costs. An amount of \$118,531.91 will be allocated for salaries and the remaining amount of \$62,468.09 will be allocated for fringe benefits for Mayor's Office staff who manage daily grant coordination with the Grantor and partner jurisdictions, procurement, and finances. The Grantor approved this modification on April 29, 2020

Long Beach Police Department and Los Angeles Police Department

The LBPDP was originally allocated \$421,857.84 in grant funding to commit personnel, equipment and other support for the development of the STC program. Due to challenges in completing trainings and exercises, cost savings in the amount of \$222,415.34 has been identified, resulting in a revised LBPDP allocation of \$199,442.50. The \$222,415.34 in cost savings will be reprogrammed to support the LAPD's STC training and exercise efforts.

The Mayor's Office requests to modify the grant budget accordingly and negotiate and execute a contract amendment with the LBPDP. The Grantor approved this modification on September 19, 2019.

Los Angeles Fire Department and Los Angeles Police Department

In addition to the cost savings of \$222,415.34 identified from the LBPDP allocation, an additional \$17,000.00 from LAFD's training funds will be allocated to LAPD to support STC training and exercises, totaling \$239,415.34 for funding towards LAPD grantor-approved training courses. As funding remains in the same federal funding category, Grantor approval was not required.

Reappropriations

Mayor's Office

Grant management and administration funds support salaries and related costs for the following positions: one Program Manager, one Contract Specialist, one Grant Specialist, one Accountant, and one part-time Grants Director. These positions manage the daily operations and coordination of the LA STC Program. The Mayor's Office requests the authority to reappropriate \$82,659.27 in fringe benefits.

Los Angeles Fire Department and Los Angeles Police Department

Public safety personnel from the LAFD and the LAPD are trained on the use of radiological and nuclear detection equipment prior to deployment to the field with STC equipment. The project period extension allows for LAPD and LAFD to continue sending responders to trainings and receive reimbursements for overtime and backfill costs. The Mayor's Office requests to reappropriate \$190,326.32 in funding for LAFD salaries and \$468,635.94 in funding for LAPD salaries, for a total of \$658,962.26. These amounts are comprised of available FY 12, FY 13, FY 14, FY 15, and FY 16 grant funds for Grantor-approved training.

It should be noted that the recommendations included in this report differ slightly from the Mayor's transmittal dated April 15, 2020. Recommendation 4 of the Mayor's Office transmittal was incorporated into Recommendations 2a and 2b of this report. The Mayor's Office concurs with these changes.

FISCAL IMPACT STATEMENT

Approval of the recommendations in this report will modify the Securing the Cities (STC) grant program budget through funding reallocations, reappropriate funding, and amend contractual terms for the Fiscal Year 2012, 2013, 2014, 2015 and 2016 STC grant awards. No matching funds are required. There is no additional impact to the General Fund.

FINANCIAL POLICIES STATEMENT

The recommendations in this report are in compliance with the City's Financial Policies in that grant funds will be expended for grant-eligible activities and costs.