

REPORT FROM

OFFICE OF THE CITY ADMINISTRATIVE OFFICER

Date: October 16, 2013

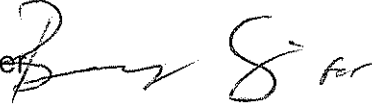
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Council File No. 13-1301

Council District: All

To: The Mayor
The Council

From: Miguel A. Santana, City Administrative Officer



Reference: Transmittal from the Mayor's Office dated September 30, 2013; referred for report October 3, 2013

Subject: **ACCEPTANCE OF THE FISCAL YEAR 2012 AND 2013 SECURING THE CITIES GRANT**

SUMMARY

The Mayor's Office of Homeland Security and Public Safety (Mayor's Office) requests authority to accept the Fiscal Year 2012 and 2013 Securing the Cities grant award in the amount of \$11.4 million in direct and non-monetary assistance from the United States Department of Homeland Security (DHS) Domestic Nuclear Detection Office (DNDO).

Background

The Securing the Cities (STC) program is designed to enhance the nation's ability to detect and prevent a radiological or nuclear attack in cities facing the highest risk. The STC grant is a five year program that requires an annual re-application to qualify for funding every year. The City of Los Angeles was eligible to apply on behalf of the Los Angeles/Long Beach Urban Area (LA/LB UA) because the Urban Area was previously identified as a Tier 1 region under the Urban Areas Security Initiative (UASI) program. There is no match requirement for this grant.

The Los Angeles Area Securing the Cities (LA STC) program includes the following primary participants: Los Angeles Police Department (LAPD), Los Angeles Fire Department (LAFD), Los Angeles Port Police (POLA), Los Angeles World Airports (LAWA) Police Division, Los Angeles County Sheriff's Department, Los Angeles County Fire Department, Los Angeles County Department of Public Health, Long Beach Police Department, Orange County Sheriff's Department, and the California Highway Patrol. The Mayor's Office of Homeland Security and Public Safety will serve as the lead agency and program administrator for the LA STC program. The City of Los Angeles will be entering into a Memorandum of Understanding with the LA STC primary participants to formalize its commitment to the Securing the Cities Program. By entering into the MOU, the participants agree to commit personnel, equipment, and other support for the development and sustainment of the LA STC program and accomplishment of its goals.

The LA STC has three main goals:

1. To enhance regional capabilities to detect, identify, and interdict nuclear materials that are out of regulatory control;
2. To guide the coordination of federal, state, and local agencies in their roles as defined by the Global Nuclear Detection Architecture; and,
3. To encourage participants to sustain nuclear detection programs over time.

The strategy that the LA STC has developed to meet these goals includes training, technical support, exercises, capability development and increase connectivity between all levels of government.

Los Angeles Securing the Cities (LA STC) grant program

On July 23, 2012, the Mayor's Office submitted a competitive grant application to the DNDO for the Fiscal Year 2012 Securing the Cities (FY12 STC) program requesting \$1,000,000 for the grant performance period of January 1, 2013 to December 31, 2013. On October 15, 2012, the Mayor's Office was notified of the award for the first year in the amount of \$1,500,000 (\$1,000,000 in direct assistance and \$500,000 in non-monetary support) for the grant performance period of January 1, 2013 to December 31, 2013.

On June 28, 2013, the Mayor's Office submitted the second year application for the Fiscal Year 2013 Securing the Cities (FY13 STC) program requesting \$8,900,000 for the grant performance period of July 15, 2013 and July 14, 2014. On July 31, 2013, the Mayor's Office was notified of the second year award in the amount of \$9,900,000 (\$8,900,000 in direct assistance and \$1,000,000 in non-monetary assistance).

In total, funding in the amount of \$11,400,000 (\$9,900,000 in direct and \$1,500,000 in non-monetary) has been awarded to the LA STC program. The following table summarizes the FY12 and FY13 STC grant budgets by program area. Discussion on how the FY12 and FY13 STC will be expended is provided in the following pages.

Program Area	Budget
Equipment	\$7,365,761
Training	\$2,128,000
Contractual Services	\$161,527
Domestic Nuclear Detection Office Non-Monetary	\$1,500,000
Grant Management and Administration	\$244,712
Total	\$11,400,000

Equipment

A total of \$7,365,761 is budgeted for equipment for the FY12 and FY13 STC programs. Based on input from the partner agencies, the LA STC program will purchase preventive radiological and nuclear detection (PRND) equipment to enhance the region's ability to locate and identify radiological and nuclear materials. The Mayor's Office will be responsible for purchasing the equipment and coordinating equipment training for the responders.

Of \$7,365,761 budget for equipment, \$58,500 will be used to purchase 39 personal radiation detections (PRDs) as training aides for training instructors. The LA STC program will also utilize \$7,140,000 of the equipment budget to purchase 2,223 PRDs, ten underwater PRDs, 21 radiation isotope identifying devices, 16 mobile detection systems, and 12 radiological detection backpacks for first responders. In addition, ten secondary screening laptop computers will be purchased to enhance the region's capabilities to reachback to the Department of Energy Triage Center, which provides radiological resources, capabilities, and support for the LA STC program.

The LA STC program will also be utilizing \$160,681 of the equipment budget to establish a dedicated LA STC command and control center at the LAPD Real-Time Analysis Critical Response (RACR) Division, which will serve as the Southern California Radiological Intake Center (SCRIC). The SCRIC will be the central location for LA STC principal agencies to disseminate alarm activation notifications, track regional radiological/nuclear incidents, dispatch and call out secondary screening response teams to adjudicate radiological hits, conduct reachback procedures, and assist partner agencies through the intake process. The LA STC program will purchase new servers and related hardware and software to increase the technical capacity and infrastructure at the LAPD RACR. The STC funding will provide for the initial equipment acquisition, installation and extended warranties, but will not cover ongoing operations and maintenance costs.

The remaining \$6,400 budgeted for equipment will be utilized to purchase laptops and audio/visual equipment for five existing training centers located throughout the region to assist with the STC training curriculum.

Training

A total of \$2,128,000 is budgeted for training on the use of nuclear and radiological detection equipment. Training will be conducted by the National Nuclear Security Administration (NNSA) Counter-Terrorism Operations Support (CTSO) training group. Funding is provided to support the backfill and overtime costs for primary participant's staff to attend the trainings. \$387,000 is set aside for 60 subject matter experts (SMEs) who will be trained through a train-the-trainer program. Funding will provide for 60 SMEs to attend nine days of training based on an average cost of \$700 per day per person. The SMEs will then train 2,300 regional first responders on nuclear and radiological detection. Funding in the amount of \$1,610,000 is set aside for the first responders to attend training and \$140,000 is budgeted for participation in drills and exercises to validate the training. The following table summarizes the training allocation by agency:

Agency	Total
Los Angeles Police Department	\$369,600
Los Angeles Fire Department	\$64,400
Los Angeles World Airport Police	\$287,000
Port of Los Angeles Police	\$88,900
Los Angeles County Sheriff's Department	\$240,100
Los Angeles County Fire	\$64,400
Los Angeles County Department of Public Health	\$56,700
Orange County Sheriff's Department	\$360,500
Long Beach Police Department	\$264,600
California Highway Patrol	\$331,800
Total	\$2,128,000

Contractual Services

Funding in the amount of \$161,527 is budgeted for contractual services to hire an exercise planning consultant to develop an LA STC Radiological Nuclear Detection (RND) Tabletop, Functional and Full-Scale Exercise Program. All of the partner agencies will be required to participate in the exercise program, but no details are available at this time as to how many participants will be involved per agency. This exercise program will enable participants to exercise their nuclear and radiological detection capabilities to validate training and operational readiness.

Domestic Nuclear Detection Office (DNDO) Non-Monetary Contribution

As previously noted, a total of \$1,500,000 in non-monetary support was awarded to the LA STC program (\$500,000 in FY12 STC funds and \$1,000,000 in FY13 STC funds). The non-monetary support awarded is in the form of training and other technical support to be provided to the LA STC program participants through the NNSA CTSO training group. This is the training for which 60 SMEs and 2,300 regional first responders will be attending on a backfill and overtime basis.

Grant Management and Administration

Funding in the amount of \$244,712 is provided to the Mayor's Office for grant management and administration. Funding in the amount of \$221,788 will support the direct and indirect costs of one full-time Program Manager (\$92,185 for salaries and \$32,569 for fringe benefits) and one Contract Specialist (\$71,702 for salaries and \$25,332 for fringe benefits). No additional position authorities are required for the Mayor's Office. In addition, \$7,700 is provided to the Mayor's Office for travel to meet with the STC pilot program managers to discuss lessons learned and best practices; \$5,224 for supplies; and \$10,000 for licenses for the LA STC program. The licenses are for the five training sites to be licensed to store radiological training source material and certifications for Radiological Safety Officers assigned to the training sites.

RECOMMENDATIONS

That the Council:

1. Authorize the Mayor, or designee, to:

- a. Accept on behalf of the City, the Fiscal Year 2012 Securing the Cities (FY12 STC) grant in the amount of \$1,500,000 from the United States Department of Homeland Security Domestic Nuclear Detection Office for a grant performance period of January 1, 2013 to December 31, 2013;
- b. Accept on behalf of the City, the Fiscal Year 2013 Securing the Cities (FY13 STC) grant in the amount of \$9,900,000 from the United States Department of Homeland Security Domestic Nuclear Detection Office for a grant performance period of July 15, 2013 to July 14, 2014;
- c. Submit to the grantor on behalf of the City, requests for drawdown of funds for payment or reimbursements of City and partner jurisdiction funds expended for approved grant purposes;
- d. Execute the Grant Award Agreements on behalf of the City and submit any other necessary agreements and documents relative to the FY12 STC and FY13 STC grant awards, subject to the approval of the City Attorney as to form and legality;
- e. Execute subrecipient agreements, subject to the approval of the City Attorney as to form and legality, for the distribution of STC grant funds in accordance with the budget allocations for FY12 and FY13 as approved by the Grantor and as set forth in Attachment 5 to the Mayor's transmittal dated September 30, 2013, for a term of up to 59 months but ending no later than September 14, 2017 with the following LA STC Primary Participants: Los Angeles County, City of Long Beach, Orange County and the California Highway Patrol;
- f. Execute Memorandum of Agreements, subject to the approval of the City Attorney as to form and legality, for the distribution of STC grant funds in accordance with the budget allocations for FY12 and FY13 as approved by the Grantor and as set forth in Attachment 5 to the Mayor's transmittal dated September 30, 2013, for a term of up to 59 months but ending no later than September 14, 2017 with the following LA STC Primary Participants: Port of Los Angeles (POLA) and Los Angeles World Airports (LAWA);
- g. Negotiate and execute a contract between the City of Los Angeles and a consultant(s) for a term of up to 12 months within the applicable grant performance period, not to exceed \$161,527, subject to the approval of the City Attorney as to form and legality;

- h. With the assistance of General Managers of affected City Departments, to release requests for proposals, evaluate proposals, and negotiate contracts for the purchase of approved equipment and training including consulting services, as detailed in the FY12 STC and FY13 STC budgets;
 - i. Receive, deposit into, and disburse from the new FY12 STC and FY13 STC grant fund;
2. Adopt the FY12 STC and FY13 STC grant budgets and authorize the Mayor's Office of Homeland Security and Public Safety to expend the grants in accordance with the approved budgets;
 3. Authorize the Controller, or designee, to:
 - a. Establish a new interest-bearing fund, entitled FY12 and FY13 Securing the Cities, create a receivable in this new fund in the amount of \$9,900,000 and create new appropriation accounts within Fund XXX, Department 46, as follows:

<u>Account Number</u>	<u>Account Name</u>	<u>Amount</u>
46K304	Contractual Services	\$161,527
46K730	Equipment	\$7,365,761
46K170	LAPD Salaries	\$369,600
46K138	LAFD Salaries	\$64,400
46K904	LAWA	\$287,000
46K942	POLA	\$88,900
46K668	Partner Jurisdictions	\$1,318,100
46K146	Mayor's Office Salaries	\$163,887
46K299	Related Costs	\$57,901
46K946	Management and Administration	\$22,924
TOTAL		\$9,900,000

- b. Transfer appropriations from Fund XXX, FY12 and FY13 Securing the Cities, Department 46, to the General Fund as reimbursement for FY12 and FY13 STC expenditures, as follows:

TRANSFER FROM:

<u>Fund</u>	<u>Dept.</u>	<u>Account</u>	<u>Account Title</u>	<u>Amount</u>
XXX	46	46K146	Mayor's Office Salaries	\$163,887
XXX	46	46K170	LAPD Salaries	\$369,600
XXX	46	46K138	LAFD Salaries	\$64,400
TOTAL				\$597,887

TRANSFER TO:

<u>Fund</u>	<u>Dept.</u>	<u>Account</u>	<u>Account Title</u>	<u>Amount</u>
100	46	1020	Grant Reimbursed Salaries	\$163,887
100	70	1092	Overtime Sworn	\$369,600
100	38	1098	Overtime Variable Staffing	\$64,400
TOTAL				\$597,887

- c. Transfer up to \$57,901 from Fund XXX, FY12 and FY13 Securing the Cities, Department 46, Account 46K299, to the General Fund 100, Department 46, Revenue Source Code 5346, for reimbursement of grant funded fringe benefits;
 - d. Expend and receive funds upon presentation of documentation and proper demand by the Mayor's Office of Homeland Security and Public Safety to reimburse the City and partner jurisdictions for approved FY12 and FY13 Securing the Cities grant expenditures;
 - e. Transfer cash from Fund XXX, Department 46 to reimburse the General Fund, on an as-needed basis, upon presentation of proper documentation from the Los Angeles Police Department, Los Angeles Fire Department, Los Angeles World Airports, Port of Los Angeles, and the Office of the Mayor, subject to the approval of the Mayor's Office of Homeland Security and Public Safety; and,
4. Authorize the Mayor, or designee, to prepare Controller's instructions for any necessary technical adjustments, subject to the approval of the City Administrative Officer, and authorize the Controller to implement the instructions.

FISCAL IMPACT STATEMENT

Approval of the recommendations in this report will provide allocations to various City departments and Los Angeles Securing the Cities primary participants totaling \$9,900,000 from the Fiscal Year 2012 and 2013 Securing the Cities grant award. No matching funds are required. There is no impact to the General Fund. The recommendations in this report are in compliance with the City's Financial Policies in that all grant eligible costs are fully covered by grant funds.

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