

# LOS ANGELES POLICE COMMISSION

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ALEXANDER A. BUSTAMANTE  
INSPECTOR GENERAL

EXECUTIVE OFFICE  
POLICE ADMINISTRATION BUILDING  
100 WEST FIRST STREET, SUITE 134  
LOS ANGELES, CA 90012-4112

(213) 236-1400 PHONE  
(213) 236-1410 FAX  
(213) 236-1440 TDD

March 11, 2014

BPC #14-0048

The Honorable Eric Garcetti  
Mayor, City of Los Angeles  
City Hall, Room 303  
Los Angeles, CA 90012

The Honorable City Council  
City of Los Angeles  
c/o City Clerk's Office

Dear Honorable Members:

RE: TRANSMITTAL OF THE GRANT APPLICATION AND AWARD ACCEPTANCE FOR  
THE 2014 MINOR DECOY/SHOULDER TAP MINI-GRANT PROGRAM

At the regular meeting of the Board of Police Commissioners held Tuesday, March 11, 2014, the Board APPROVED the Department's report relative to the above matter.

This matter is being forwarded to you for approval.

Respectfully,

BOARD OF POLICE COMMISSIONERS

MARIA SILVA  
Commission Executive Assistant

Attachment

c: Chief of Police

03/11/2014 10:00 AM  
MARCUS LIMAZ

INTRADEPARTMENTAL CORRESPONDENCE

BPC # 14-0048 8C

RECEIVED

MAR 04 2014

POLICE COMMISSION

March 5, 2014  
1.17

REVIEWED

TO: The Honorable Board of Police Commissioners

FROM: Chief of Police

*Earl Vasquez*  
RICHARD M. TEFANK  
EXECUTIVE DIRECTOR  
3-4-14  
DATE

SUBJECT: TRANSMITTAL OF THE GRANT APPLICATION AND AWARD  
ACCEPTANCE FOR THE 2014 MINOR DECOY/SHOULDER TAP MINI-  
GRANT PROGRAM

RECOMMENDED ACTIONS

1. That the Board of Police Commissioners (the Board) REVIEW and APPROVE this report;
2. That the Board TRANSMIT the attached grant application, pursuant to Administrative Code Section 14.6(a), to the Mayor, Office of the City Administrative Officer (CAO), Office of the Chief Legislative Analyst, and to the City Clerk for Committee and City Council consideration;
3. That the Board REQUEST the Mayor and City Council to:
  - A. AUTHORIZE the Chief of Police or his designee to ACCEPT the award of the 2014 Minor Decoy/Shoulder Tap Mini-Grant Program (Minor Decoy/Shoulder Tap) funds in the amount of \$10,000 from the Department of Justice, Office of Justice Programs, for the period of February 1, 2014 through June 30, 2014;
  - B. AUTHORIZE the Chief of Police or his designee to negotiate and execute the award agreement and submit any necessary documents relative to the grant award, subject to the City Attorney's approval as to form and legality;
  - C. AUTHORIZE the Controller to set up a grant receivable in the amount of \$10,000 and establish an appropriation account, account number to be determined, within Fund No. 339, Department No. 70, for the disbursements of Minor Decoy/Shoulder Tap Grant funds;
  - D. AUTHORIZE the Los Angeles Police Department (LAPD) to submit grant reimbursement requests to the grantor and deposit grant receipts in Fund No. 339, Department No. 70;
  - E. AUTHORIZE the LAPD to spend up to the grant amount of \$10,000 in accordance with the grant award agreement;

- F. AUTHORIZE the Controller to increase appropriations as needed from Fund No. 339, Department No. 70, appropriation account number to be determined, to Fund No. 100, Department No. 70, account number and amount as follows:

Overtime, Sworn	Account No. 001092	\$10,000
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- G. AUTHORIZE the LAPD to prepare Controller instructions for any technical adjustments, subject to the approval of the CAO, and AUTHORIZE and INSTRUCT the Controller to implement the instructions.

### DISCUSSION

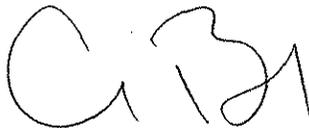
The LAPD submitted a grant application to the California Department of Alcoholic Beverage Control for the 2014 Minor Decoy/Shoulder Tap Mini-Grant Program and was awarded \$10,000 in grant funds. The purpose of this grant program is to enforce underage drinking laws by deterring licensed establishments and adults from furnishing alcohol to minors.

The LAPD Detective Support and Vice Division will use Minor Decoy/Shoulder Tap funds to provide overtime to sworn staff in its Operation Alcoholic Beverage Control (ABC) Unit. The sergeants from the ABC Unit will use grant funds to conduct and supervise ten Minor Decoy and ten Shoulder Tap operations. The Minor Decoy Operation involves a minor purchasing alcohol from a licensed establishment, while Shoulder Tap Operation involves a minor soliciting alcohol from any adult. Furthermore, a Citywide Decoy Shoulder Tap Operation will be organized by the ABC Unit in conjunction with the 15<sup>th</sup> Annual Safe and Sober Graduation Program, which aims to curtail the accessibility of alcoholic beverages during graduations.

In order to protect minors from all potential danger, the LAPD's policy is to provide at least four back-up officers to monitor the decoy's actions. Minor Decoy/Shoulder Tap operations are supervised by at least one Vice sergeant and a sergeant from the ABC Unit.

If you have any questions regarding this transmittal, please contact Chief Information Officer Maggie Goodrich, Commanding Officer, Information Technology Bureau, at (213) 486-0370.

Respectfully,



CHARLIE BECK  
Chief of Police

BOARD OF  
POLICE COMMISSIONERS  
Approved *March 11, 2014*  
Secretary *Maria Silva*

Attachments

LOS ANGELES POLICE DEPARTMENT  
DETECTIVE SUPPORT AND VICE DIVISION  
OPERATION ABC  
MINOR DECOY/SHOULDER TAP PROGRAM GRANT

FUNDING PRIORITIES  
FEBRUARY 2014 – JUNE 2014

- 1) **Experience has shown that the Minor Decoy and Decoy Shoulder Tap Programs work best when they have strong support of the local prosecutor. Therefore, applicants must provide information that they have discussed these programs with their local City or District Attorney and those complaints against violators will be prosecuted.**

In an attempt to meet the needs of the community regarding the accessibility of alcoholic beverages to underage individuals, the Los Angeles Police Department (LAPD) has utilized the Minor Decoy and Decoy Shoulder Tap Programs on a limited basis. The Minor Decoy and Decoy Shoulder Tap Program guidelines and the prosecution of violations have been established along with a rapport with the involved prosecutorial entities. The LAPD has worked closely with the Los Angeles City Attorney's Office; and in the past several years, minor decoy violations have been prosecuted through that office. This program has been very successful for prosecutorial purposes, and the recidivism rate is extremely low. Due to the past minor decoy and decoy shoulder tap training received by LAPD from Department of Alcoholic Beverage Control (ABC) investigators and the close working relationship LAPD personnel have with the City Attorney's Office, the conviction rate on these criminal cases is very high.

- 2) **Crime rate and /or identifiable alcohol-related problems with local outlets in applicant's jurisdiction.**

The City of Los Angeles has approximately 3,000 off-sale ABC licensed locations conducting business within 21 Geographic Police Areas, covering 468 square miles. The number of on-sale outlets is approximately equal. The 2013 LAPD minor decoy operations yielded on average an 87 percent compliance rate for ABC licensees selling to minors (85 percent at on-sale establishments and 87 percent at off-sale establishments). Based on past experience, the use of the Minor Decoy and Decoy Shoulder Tap Programs has significantly improved the minor decoy compliance rate in Los Angeles. Between 2001 and 2008, the minor decoy compliance rate improved 18 percent. During the same period our decoy should tap compliance rate also increased by 17 percent. This grant will enable the LAPD to provided additional emphasis of the use of Minor Decoy and Decoy Shoulder Tap Programs as a means of maintaining the current trend in increased compliance rates.

**3) Describe the need for funding.**

The LAPD policy on utilizing minors for minor decoy and decoy shoulder tap operations is quite restrictive. Alcohol Beverage Control (ABC) Rule 141 training by Detective Support and Vice Division (DSVD), Operation ABC personnel is required for all minors used in the capacity of an ABC decoy; and the decoy will be reviewed by ABC personnel every three months to ensure that the decoy's appearance is suitable. Due to potential danger of violence from gang members and other criminal elements, the Department suggests that the decoy's actions be monitored by at least four back-up officers. Additionally, the operation should be supervised by at least one vice supervisor; attended by Operation ABC personnel (to ensure operational consistency and adherence to ABC Rule 141 guidelines); and if possible, one ABC investigator should be in attendance. The operation is labor intensive and requires considerable preparation and planning. Therefore, grant funding would alleviate present overtime restrictions and allow for additional Minor Decoy and Decoy Shoulder Tap Operations to be conducted.

Funding will be used specifically by Operation ABC personnel to conduct Minor Decoy and Decoy Shoulder Tap Programs on an "overtime" basis thereby increasing the total number of LAPD operations above our stated goals. NOTE: Current agreement between the LAPD and the Department of ABC establishes a yearly goal of 65 Minor Decoy Program operations and 30 Decoy Shoulder Tap Program operations (2013/2014 Grant Assistance Program Grant).

**4) Describe any experience working with the ABC.**

The LAPD has fostered an extremely close working relationship with the three local Department of ABC District Offices. These relationships have been developed as a direct result of 18 consecutive Grant Assistance Program (GAP) Grants. All GAP Grant activities are managed by personnel assigned to Detective Support and Vice Division (DSVD) who have weekly contact with members from Cerritos Enforcement Office, Van Nuys District Office, and occasionally the Long Beach/Lakewood District Office. Operation ABC personnel also routinely have contact with the LA/Metro Licensing Office to assist in matters relating to the issuance of ABC licenses. Additionally, personnel from DSVD provide in-service training at the LAPD 40-hour Vice School which is regularly attended by Department of ABC personnel.

**5) Describe the number of licensed retail (on sale/off sale) establishments will be visited during the term of the agreement under the Minor Decoy portion of the grant.**

During this grant period the LAPD will conduct 10 Minor Decoy Program operations, visiting a minimum of 120 ABC licensed on and off-sale establishments. The LAPD will attempt to maintain a 50 percent ratio of on and off-sale compliance checks.

- 6) **Describe the number of licensed retail (on sale/off sale) establishments will be visited during the term of the agreement under the Decoy Shoulder Tap portion of the grant.**

During this grant period, the LAPD will conduct 10 Decoy Shoulder Tap Program operations, visiting a minimum of 20 off-sale ABC licensed locations.

In addition to the above, the LAPD will conduct a Citywide Decoy Shoulder Tap Program operation in conjunction with our 15<sup>th</sup> Annual Safe and Sober Graduation Program. This project is designed to curtail the accessibility of alcoholic beverages and promote "safe and sober" graduations throughout the 80 Los Angeles Unified School District (LAUSD) high schools. This year, an estimated 25,000 students will graduate from LAUSD high schools. The associated media coverage gained by incorporating a Citywide Decoy Shoulder Tap operation into the announcement of the program will undoubtedly send a clear message that the Department of ABC and the LAPD will have a zero tolerance for individuals providing alcoholic beverages to underage persons. The Citywide Decoy Shoulder Tap project will incorporate media coverage and efforts will be made to involve all 21 Geographic Areas (dependent on LAPD deployment needs).

- 7) **Willingness to issue press releases as follows: (a) one to announce the start of the program: (b) one after each minor decoy has been held (to announce the number of licensed premises who sold to the minor decoy) and/or one after each Shoulder Tap operation has been held (to announce the number of adults arrested for purchasing alcoholic beverages to minor decoys). Grantee will fax a copy of each press release to ABC, attention Public Information Officer, as soon as it is released, NOTE: ABC will assist, if needed, in preparing a press release and will lend support, if need, to each of the agencies with the resources of their Public Information Officer.**

The LAPD will release a media advisory announcing the award of any Grant funds to be used in conjunction with the Minor Decoy/Shoulder Tap Program Grant. At the conclusion of each Minor Decoy Program operation and Decoy Shoulder Tap Program operation, a media advisory addressing specific issues of the involved operation will be released. NOTE: All media advisories will be released through the LAPD Media Relations Section and in a manner consistent with the current LAPD policy.

Given the diverse makeup of the many communities within the City of Los Angeles, in many cases it is necessary to reach out to media outlets that target specific ethnic groups. To better serve our communities and meet goals established in this grant application LAPD will utilize additional media outlets. During the grant period (February 2014 through June 2014), the LAPD will attempt to initiate one Minor Decoy Program media ride-along from a Korean-speaking media outlet and one Spanish-speaking media outlet.

The LAPD currently publishes the *ABC Debrief*; a quarterly publication devoted specifically to ABC enforcement and training-related issues. The *ABC Debrief* is disseminated to approximately 300 individuals and a nation level and is available to the general public via the LAPD website ([lapdonline.org](http://lapdonline.org)). This publication will be utilized

as a means of disseminating similar Minor Decoy/Shoulder Tap Program Grant information and will also be used to address the quarterly compliance rates of both programs.

- 8) **Willingness to host (provide location and distribute letters/flyers with training dates /times to retail establishments) a minimum of one (1) LEAD (licensee Education on Alcohol and Drugs) class for licensees located within applicant's jurisdiction during the term of the agreement. Training will be provided by ABC's Training/LEAD Unit.**

The LAPD will conduct one Standardized Training for Alcohol Retailers (STAR) presentation per month during this grant period (for a total of 4 STAR presentations). STAR training has been recognized and approved by the Department of ABC as a Responsible Beverage Service educational program. This program is very similar to the LEAD program and provides attendees with in-depth training regarding ABC rules and regulations and is conducted by ABC subject matter experts assigned to Operation ABC, DSVD. A small amount of overtime funding may be required to conduct STAR training presentation during off-hours on an overtime basis at the specific request of retailers. Presentations will be above and beyond current LAPD goals established in the 2013/2014 GAP Grant (60 STAR presentations).

During specific Minor Decoy Program operations, information pertaining to scheduled STAR presentations will be provided at each locations found in violation. Additionally, violators will be given information about the LAPD STAR website which provides information about the program and lists pending presentations throughout the City.

**EXHIBIT 1**

**BUDGET ESTIMATE**

BUDGET CATEGORY AND LINE-ITEM DETAIL	COST (Round all budget amounts to nearest dollar)
A. Personnel Overtime	
Overtime (118 hours @ current LAPD Sergeant II pay scale, \$84.74)	\$10,000
TOTAL PERSONNEL OVERTIME SALARIES	\$10,000
B. Personnel Overtime Benefits (not to exceed 7.25%)	
TOTAL PERSONNEL OVERTIME BENEFITS	
TOTAL BUDGET ESTIMATE	\$10,000

**CALIFORNIA  
OFFICE OF TRAFFIC SAFETY**



Home » [Media and Research](#) » [Rankings](#)

**2010 OTS RANKINGS**

Rankings By Year: [2010](#) [2009](#) [2008](#) [2007](#) [2006](#)

Select a City or County from one of the dropdown lists and click on the Show City or Show County button.

City: -- SELECT ONE --

County: -- SELECT ONE --

Agency	Year	County	Group	Population (Avg)	DVMT
Los Angeles	2010	LOS ANGELES COUNTY	A	3,801,618	41,579,000

TYPE OF COLLISION	VICTIMS KILLED & INJURED	RANKING BY DAILY VEHICLE MILES TRAVELED	RANKING BY AVERAGE POPULATION
Total Fatal and Injury	29,354	2/13	1/13
Alcohol Involved	2,247	5/13	4/13
HBD Driver < 21	141	6/13	7/13
HBD Driver 21 - 34	657	6/13	4/13
Motorcycles	895	2/13	2/13
Pedestrians	2,681	3/13	3/13
Pedestrians < 15	371	6/13	5/13
Pedestrians 65+	296	2/13	2/13
Bicyclists	2,040	3/13	2/13
Bicyclists < 15	191	6/13	5/13
Composite		3/13	2/13

TYPE OF COLLISION	FATAL & INJURY COLLISIONS	RANKING BY DAILY VEHICLE MILES TRAVELED	RANKING BY AVERAGE POPULATION
Speed Related	3,784	7/13	4/13
Nighttime (9:00pm - 2:59am)	2,709	2/13	1/13
Hit and Run	3,275	1/13	1/13
DUI ARRESTS	8,132 0.35		6/13

**READING AND UNDERSTANDING THE OTS RANKINGS**

INTRADEPARTMENTAL CORRESPONDENCE

February 26, 2014  
1.17

**TO:** Chief of Police

**FROM:** Commanding Officer, Information Technology Bureau

**SUBJECT:** TRANSMITTAL OF THE GRANT APPLICATION AND AWARD  
ACCEPTANCE FOR THE 2014 MINOR DECOY/SHOULDER TAP MINI-  
GRANT PROGRAM

Attached for your approval and signature is an Intradepartmental Correspondence to the Board of Police Commissioners, requesting approval to transmit the attached grant application and acceptance for the 2014 Minor Decoy/Shoulder Tap Mini-Grant Program. The Los Angeles Police Department has been awarded \$10,000 in grant funding from the State of California, Department of Alcoholic Beverage Control for the period of February 1, 2014 through June 30, 2014.

Program funds will be used to reimburse overtime for sworn employees in the Operation Alcoholic Beverage Control Unit, Detective Support and Vice Division, to implement and supervise Minor Decoy and Shoulder Tap Operations throughout the City of Los Angeles. This will dissuade licensed establishments and adults from distributing alcohol to minors.

If you have any questions regarding this matter, please contact Senior Management Analyst Stella Larracas, Grants Section, at (213) 486-0380.



MAGGIE GOODRICH, Chief Information Officer  
Commanding Officer  
Information Technology Bureau

Attachments

# LOS ANGELES POLICE DEPARTMENT



**CHARLIE BECK**  
Chief of Police

P. O. Box 30158  
Los Angeles, CA 90030  
Telephone: (213) 486-0150  
TDD: (877) 275-5273  
Ref #: 1.17

**ERIC GARCETTI**  
Mayor

December 13, 2013

Mrs. Lori Ajax, Deputy Division Chief  
California Department of Alcoholic Beverage Control  
3927 Lennane Drive, Suite 100  
Sacramento, California 95834

Re: Minor Decoy/Shoulder Tap Grant Program

Dear Mrs. Ajax:

The Los Angeles Police Department (LAPD) is requesting to be considered for the Minor Decoy/Shoulder Tap Program Grant, sponsored by the Governor's Office of Traffic Safety.

The LAPD is strongly committed to working closely in partnership with the Department of Alcoholic Beverage Control (ABC) to develop programs to combat problematic licensed locations and to educate licensees and servers on responsible service practices. We are also committed to providing a high level of ABC enforcement throughout the City of Los Angeles. The Minor Decoy/Shoulder Tap Grant will enhance our ABC enforcement strategies in the best interest of the residents of the many diverse communities within the City of Los Angeles.

In an effort to reduce the number of licensees who sell alcoholic beverages to underage individuals, the LAPD has utilized the Minor Decoy/Shoulder Tap Program on a limited basis. The Program has been successful due in part to the extensive training provided by ABC investigators and a collaborative effort with the Los Angeles City Attorney's Office to prosecute violators. The strong support by the City Attorney's office to prosecute, has led to a high conviction rate. Minor Decoy/Shoulder Tap operations for the 2012/2013 Grant Assistance Program Grant (GAP) resulted in the arrest and prosecution of 139 individuals during Shoulder Taps and 110 during Minor Decoy Operations.

The City of Los Angeles has approximately 6,000 on sale and off-sale ABC licensed locations conducting business within 21 Geographic Areas, covering 468 square miles. The 2013 LAPD minor decoy operations yielded on average an 87 percent compliance rate for ABC licensees selling to minors (85 percent at on-sale establishments and 87 percent at off-sale establishments). Based on past experience, the use of the Minor Decoy and Decoy Shoulder Tap Programs has significantly improved the minor decoy compliance rate in Los Angeles. Between 2001 and 2008, the minor decoy compliance rate improved by 18 percent. Thus, it is anticipated that if funding is awarded to the LAPD, the compliance rate will continue to increase significantly.

The need for funding is critical to operate any minor decoy and shoulder tap program due to the LAPD's policy on providing a safe environment for the minors and ensuring supervisory oversight during these operations. Due to potential danger of violence from gang members and other criminal elements, it is the LAPD's policy that the decoy's actions be monitored by a minimum of four back-up officers. Additionally, the operation should be supervised by at least one vice sergeant and attended by Operation ABC personnel to ensure operational consistency and adherence to ABC Rule 141 (ABC Rule 141 guidelines state that training by Detective Support and Vice Division (DSVD), Operation ABC personnel is required for all minors used in the capacity of an ABC decoy; and the decoy will be viewed by ABC personnel every three months to ensure that the decoy's appearance is suitable). Therefore, grant funding will be used specifically to provide overtime to Operation ABC personnel to conduct Minor Decoy and Decoy Shoulder Tap operations.

The LAPD is honored to compete for this worthwhile, innovative Minor Decoy/Shoulder Tap Grant. If considered, it is requested that a maximum amount of \$10,000 be provided due to the size of Los Angeles and because of its nearly 6,000 on and off-sale ABC licensed locations.

If you have any questions or comments, please feel free to contact Captain Kelly Muldorfer, Commanding Officer, Detective Support and Vice Division, at (213) 486-0910.

Very truly yours,

A handwritten signature in black ink, appearing to read 'Charlie Beck', written over a white background.

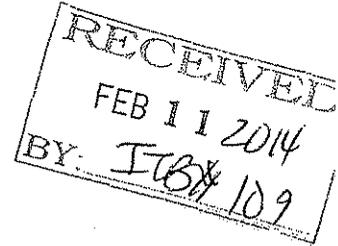
CHARLIE BECK  
Chief of Police

**DEPARTMENT OF ALCOHOLIC BEVERAGE CONTROL**

3927 Lennane Drive, Suite 100  
Sacramento, CA 95834  
(916) 419-2500



January 28, 2013



Chief Charlie Beck  
Los Angeles Police Department  
P. O. Box 30158  
Los Angeles, CA 90030

Re: Minor Decoy/Shoulder Tap Grant

Dear Chief Beck:

We are please to inform you your agency has been selected to receive funding to participate in the Department of Alcoholic Beverage Control's Minor Decoy/Shoulder Tap training mini grant. We anticipate operations to begin in February and conclude on June 30, 2014. Funding for this project comes from the Office of Traffic Safety through the National Highway Traffic Safety Administration.

In order to expedite the issuance of your contract please review and complete the enclosed Minor Decoy/Shoulder Tap Information Sheet. You can mail, fax or email this information to our Grant Coordinator, Diana Fouts-Guter at 3927 Lennane Drive, Suite 100, Sacramento, CA 95834, Fax: (916)419-2599, or email her at [Diana.fouts-guter@abc.ca.gov](mailto:Diana.fouts-guter@abc.ca.gov). Once we receive the completed information sheet, your designated Operations Officer will be contacted by a Department Agent for training.

We appreciate your prompt response and look forward to working with your agency.

Sincerely,

A handwritten signature in black ink, appearing to read "Timothy Gorsuch".

Timothy Gorsuch  
Director

Enclosure

Cc: Captain Kelly Mulldorfer, Commanding Officer, Detective Support & Vice Division