

REPORT OF THE CHIEF LEGISLATIVE ANALYST

DATE: December 03, 2025

TO: Honorable Members of the City Council

FROM: Sharon M. Tso 
Chief Legislative Analyst

Council File No. 15-0989-S42
Assignment No. 25-11-0964

SUBJECT: Retention, Reuse, and Relocation of Equipment and Materials for Use after the 2028 Olympic and Paralympic Games

SUMMARY

The 2028 Olympic and Paralympic Games (2028 Games) are scheduled to be held in the City between July 14 and August 27, 2028, as organized by the Organizing Committee for the 2028 Games (LA28).

The Games Agreement, as agreed between the City and LA28, requires LA28 to provide a Dissolution Plan by March 31, 2027, that will detail the roles and responsibilities of all applicable parties in the demobilization, disposal, transfer, closure, and settlement of assets, resources and data related to the 2028 Games. The Dissolution Plan will also include the terms by which the City may be able to reuse certain 2028 Games materials and equipment (e.g., temporary venues) in a manner consistent with sustainability commitments and third party intellectual property rights.

On June 4, 2025, Council approved Motion (Raman, Park – Padilla, Hernandez, C.F. 15-0989-S42) which instructs the Chief Legislative Analyst, with assistance from the Department of Recreation and Parks (RAP), the Bureau of Engineering, and other relevant agencies, to report back within 90 days with a list of proposed LA28 Game Venues and training facilities with the following information for each location:

- Feasibility of Retention in Situ: An assessment of the feasibility of retaining, in whole or in part, the venue, materials, equipment, or training facility at its original location after the conclusion of the 2028 Games, focusing on opportunities to maximize circular economy principles through reuse, adaptation, or repurposing of resources;
- Feasibility of Relocation: An assessment of the feasibility of relocating, in whole or in part, the venue, materials, equipment, or training facility to another site, including locations within the City of Los Angeles, while prioritizing circular economy strategies that extend resource lifespan and reduce waste;

- **Recreational Needs and Opportunities Assessment:** An evaluation of the recreational needs and opportunities associated with retaining venues, materials, equipment, or training facilities, including an analysis of existing facilities within Los Angeles or nearby that offer similar recreational functions and how these resources could address any identified gaps; and
- **Cost Estimates and Funding Sources:** Recommendations on obtaining cost estimates and identifying potential funding sources to support the retention, reuse, or relocation of any venues, materials, equipment, or training facilities, aligning with both sustainability and community benefits objectives.

This report provides an analysis of processes for identifying venues, materials, equipment, and training facilities that will be provided for the 2028 Games, and consideration of the reuse, retention, or relocation of such items.

The Motion included instruction for a list of proposed LA28 Game Venues and training facilities with specific information relative to each site. A number of these sites, particularly training facilities, and the needs therein have yet to be fully identified. The current Venue Plan, as approved by Council, is provided as Attachment A.

RECOMMENDATIONS

That the City Council instruct RAP, and request LA28, to establish a framework for a Retention, Reuse, and Relocation (RRR) Program that will lead to the handover of Games-related items to RAP for future public use, including an asset identification process both before the 2028 Games and after their conclusion; assessment of public needs at RAP sites; and a process for determination and distribution of these items to RAP sites.

BACKGROUND

The 2028 Games will bring competition events to numerous venues throughout the City. The fulfillment of event competition at venues, and of training at training facilities, will require the procurement of temporary equipment and materials as necessary. For example, gymnastics competitions and training sessions will require the procurement of multiple pommel horses for use at multiple sites. Other materials that may be procured include large items such as tents, grandstands, or even temporary pool liners that may be required to accommodate guests and competitors at certain sites. After the conclusion of the 2028 Games, some of these items may have utility at the same or alternate City locations.

LA28 Community Donation Program

LA28 representatives have stated that, in line with sustainability and fiscal responsibility commitments, priority will be given to the rental of equipment and materials. Beyond rentals, LA28 will be purchasing items of a temporary nature with quality that is not meant to be used permanently, and which would be of minimal or no utility for future public use.

For items that are purchased and may have permanent utility post-Games, LA28 is in the process of establishing a Community Donation Program. This Program will include a process by which equipment and materials are identified and then offered to local stakeholders without associated cost. The details of the Community Donation Program will be further identified in LA28's Procurement Plan, anticipated to release in Q2 2026; and in LA28's Dissolution Plan, anticipated to release in Q1 2027.

Creating a process in advance of the Games to allow the City, in coordination with LA28's Community Donation Program, to properly identify all venues, materials, equipment, and training facilities, would be appropriate to provide the City an opportunity to acquire these materials. This process should be structured to give the City an opportunity to determine their most appropriate future use; and decide on an ideal RAP location for maximum use by residents.

Retention, Reuse, and Relocation Program

The following steps have been identified as a means to allow the City and LA28 to coordinate on the identification, assessment, and distribution of equipment and materials. Regular communication between the parties regarding procurement and assessment will be imperative in ensuring successful transfer of useful items.

Step 1: LA28 Identification of Available Items

As the needs at each competition venue and training facility become more fully realized, LA28 will begin the process of procuring required equipment and materials. The procurement period would allow LA28 to start assembling a list of items that could be available to RAP after the conclusion of the 2028 Games, and the locations at which these items will be used for competition or training. These items are subject to deterioration during training and competition, and will require re-evaluation after the 2028 Games, so these lists will be revised by LA28 with updated availability prior to potential retention, relocation, or reuse. LA28's pre-Games list of materials and equipment will help inform RAP's early assessment of reuse opportunities.

Step 2: RAP Assessment of Items and Needs

LA28's Community Donation Program will establish the process by which equipment and materials are offered to local stakeholders, such as the City.

After LA28 provides a final list of available items after the conclusion of the 2028 Games, RAP will assess these items for their potential retention in situ, relocation to another City site, or reuse in some other way.

Step 3: RAP Distribution

Once RAP has determined the usefulness of a specific item, the Department will internally decide on a plan to distribute it to an appropriate City site. RAP's efforts would be focused on providing maximum public benefit and filling gaps within RAP's recreational offerings. The Department will coordinate with LA28 on material and equipment handovers in order to facilitate a timely receipt and distribution of these items.

Cost Estimates and Funding Sources

Cost estimates have yet to be identified for the RRR Program. LA28's anticipated publication of the Procurement Plan and Dissolution Plan, respectively, will provide the terms and conditions for the Community Donation Program, which will dictate any required costs. Sources of any funding required for the RRR Program will need to be identified as needs and estimates are developed.

NEXT STEPS

In order to facilitate the retention, reuse, and relocation of venues, materials, equipment, and training facilities, RAP and LA28 will need to coordinate in advance of the 2028 Games. Our Office recommends that Council instruct RAP, and request LA28, to establish the framework for a RRR Program that will lead to the handover of Games-related items to RAP for future public use. The RRR Program should include an asset identification process both before the 2028 Games and after their conclusion; assessment of public needs at RAP sites; and a process for determination and distribution of these items to RAP sites.

FISCAL IMPACT STATEMENT

There is no impact on the General Fund.



Alex Whitehead
Legislative Analyst

Attachment: Venue Plan for 2028 Olympic and Paralympic Games

2028 Games - LA28 Preferred Plan Changes (by Sport)

Key			
Within City	Not Within City	TBD	Change
Sport	Discipline	Approved Jurisdiction	Approved Venue
Aquatics	Aquatics: Swimming	Inglewood	SoFi Stadium
Aquatics	Aquatics: Diving	Los Angeles	TBD in Los Angeles
Aquatics	Aquatics: Artistic	Long Beach	Long Beach Sports Park
Aquatics	Aquatics: Open Water Swimming	Long Beach	Long Beach Waterfront
Aquatics	Aquatics: Water Polo	Long Beach	Long Beach Sports Park
Archery	Archery: Recurve	Los Angeles	Sepulveda Basin
Athletics	Athletics	Los Angeles	LA Memorial Coliseum
Athletics	Athletics: Marathon	Los Angeles	Grand Park & LA City Hall; Venice
Athletics	Athletics: Race Walk	Los Angeles	Grand Park & LA City Hall
Badminton	Badminton	Los Angeles	Galen Center
Baseball	Baseball	Los Angeles	Dodger Stadium
Basketball	Basketball: Finals and Preliminaries	Inglewood	Intuit Dome
Basketball	Basketball 3x3	Los Angeles	Sepulveda Basin
Canoe	Canoe: Slalom	Oklahoma City	Riversport OKC
Canoe	Canoe: Sprint	Riverside County	Lake Perris
Cricket	Cricket	TBD	TBD
Cycling	Cycling: BMX Freestyling	Los Angeles	Sepulveda Basin
Cycling	Cycling: BMX Racing	Los Angeles	Sepulveda Basin
Cycling	Cycling: Mountain Bike	San Dimas	Frank G. Bonelli Park
Cycling	Cycling: Road	Los Angeles	Grand Park & LA City Hall; Venice
Cycling	Cycling: Time Trial	Los Angeles	Grand Park & LA City Hall
Cycling	Cycling: Track	Carson	VELO Sports Center
Equestrian	Equestrian: Dressage	Arcadia	Santa Anita Park
Equestrian	Equestrian: Eventing	Arcadia	Santa Anita Park
Equestrian	Equestrian: Jumping	Arcadia	Santa Anita Park
Fencing	Fencing	Los Angeles	LA Convention Center
Flag Football	Flag Football	Los Angeles	TBD in Los Angeles
Football / Soccer	Football: Quarters, Semis, Finals	Pasadena	Rose Bowl Stadium
Football / Soccer	Football: Preliminaries	Los Angeles	BMO Stadium
Football / Soccer	Football: Preliminaries	Outside of City	Regional Football Stadiums
Golf	Golf	Los Angeles	Riviera Country Club
Gymnastics	Gymnastics: Artistic	Los Angeles	Crypto.com Arena
Gymnastics	Gymnastics: Rhythmic	Los Angeles	USC Galen Sports Center
Gymnastics	Gymnastics: Trampoline	Los Angeles	Crypto.com Arena
Handball	Handball	Long Beach	Long Beach Arena
Hockey	Hockey	Carson	Dignity Health Sports Park
Judo	Judo	Los Angeles	Pauley Pavilion
Lacrosse	Lacrosse	Los Angeles	TBD in Los Angeles
Modern Pentathlon	Modern Pentathlon	Los Angeles	Sepulveda Basin
Rowing	Rowing: Classic	Riverside County	Lake Perris
Rowing	Rowing: Coastal	Long Beach	Long Beach
Rugby	Rugby	Carson	Dignity Health Sports Park
Sailing	Sailing	Long Beach	Long Beach Pier
Shooting	Shooting: Shotgun	TBD in SoCal (not in City)	TBD in SoCal (not in City)

2028 Games - LA28 Preferred Plan Changes (by Sport)

Key

Within City	Not Within City	TBD	Change
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Sport	Discipline	Approved Jurisdiction	Approved Venue
Shooting	Shooting: Target Shooting	TBD in SoCal (not in City)	TBD in SoCal (not in City)
Skateboarding	Skateboarding: Park	Los Angeles	Sepulveda Basin
Skateboarding	Skateboarding: Street	Los Angeles	Sepulveda Basin
Softball	Softball	Oklahoma City	Devon Park
Sport Climbing	Sport Climbing	Long Beach	Long Beach
Squash	Squash	Universal City	Universal Backlot
Surfing	Surfing	TBD in SoCal (not in City)	TBD in SoCal (not in City)
Table Tennis	Table Tennis	Los Angeles	LA Convention Center
Taekwondo	Taekwondo	Los Angeles	LA Convention Center
Tennis	Tennis	Carson	Dignity Health Sports Park
Triathlon	Triathlon	Los Angeles	Venice Beach
Volleyball	Volleyball: Beach	Santa Monica	Santa Monica Beach
Volleyball	Volleyball: Indoor	Anaheim	Honda Center
Weightlifting	Weightlifting	Los Angeles	Microsoft Theatre
Wrestling	Wrestling	Los Angeles	Pauley Pavilion
	<u>Paralympics</u>		
Aquatics	Para-Swimming	Long Beach	Long Beach Sports Park
Archery	Archery	Los Angeles	Sepulveda Basin
Athletics	Para-Athletics	Los Angeles	LA Memorial Coliseum
Athletics	Para-Athletics: Marathon	Los Angeles	Grand Park & LA City Hall
Badminton	Badminton	Los Angeles	Galen Center
Boccia	Boccia	Los Angeles	LA Convention Center
Canoe	Canoe	Riverside County	Lake Perris
Climbing	Para Climbing	Long Beach	TBD in Long Beach
Cycling	Cycling: Road	Los Angeles	Grand Park & LA City Hall
Cycling	Cycling: Track	Carson	VELO Sports Center
Equestrian	Equestrian: Para-Dressage	Temecula	Temecula
Football / Soccer	Football 5-a-Side	Carson	Dignity Health Sports Park
Goalball	Goalball	Los Angeles	LA Convention Center
Judo	Judo	Los Angeles	Galen Center
Weightlifting	Para-Powerlifting	Los Angeles	Microsoft Theatre
Rowing	Rowing	Riverside County	Lake Perris
Shooting	Shooting Para-Sport	TBD in SoCal (not in City)	TBD in SoCal (not in City)
Volleyball	Sitting Volleyball	Long Beach	Long Beach Arena
Table Tennis	Table Tennis	Los Angeles	LA Convention Center
Taekwondo	Taekwondo	Los Angeles	Galen Center
Triathlon	Triathlon	Long Beach	Long Beach Waterfront
Basketball	Wheelchair Basketball	Los Angeles	Crypto.com Arena
Fencing	Wheelchair Fencing	Los Angeles	LA Convention Center
Rugby	Wheelchair Rugby	Los Angeles	LA Convention Center
Tennis	Wheelchair Tennis	Carson	Dignity Health Tennis Center

2028 Games - LA28 Preferred Plan Changes (by Sport)

Key			
Within City	Not Within City	TBD	Change
Sport	Discipline	Approved Jurisdiction	Approved Venue
	<u>Non-Competition</u>		
Ceremony	Opening Ceremonies (Olympics)	SoFi Stadium & LA Memorial Colis	SoFi Stadium & LA Memorial Coliseu
Ceremony	Closing Ceremonies (Olympics)	SoFi Stadium & LA Memorial Colis	SoFi Stadium & LA Memorial Coliseu
Ceremony	Opening and Closing Ceremonies (Paraly	SoFi Stadium	SoFi Stadium
Hospitality	Olympic & Paralympic Village	UCLA	UCLA
Hospitality	Satellite Village (Rowing and Canoe)	UC Riverside	UC Riverside
Media	International Broadcast Center	Universal Studios	Universal Studios
Media	Main Press Center	USC	USC
Media	Media Village	USC	USC