

Communication from Public

Name: Chad Shields

Date Submitted: 08/10/2026 08:20 PM

Council File No: 15-0989-S68

Comments for Public Posting: I write in opposition to the recommendations in the joint CAO/CLA report dated June 26, 2026, and I ask that this communication be entered in the file and made available for public inspection pursuant to Government Code section 54957.5. A detailed memorandum is attached. On May 5, 2026, this Council instructed staff to deliver an agreement under which LA28 reimburses the City for all Enhanced City Resources exceeding the City's normal and customary operations. The instrument before you does not do that. Section 3.6 removes public safety at NSSE-designated venues from the agreement, deferring it to the NSSE planning process. Section 11.1 then conditions LA28's payment obligation with an exclusion for resources "eligible for reimbursement by the Federal Government or other relevant entities." Eligibility is not payment. Chief McDonnell has projected \$1.15 billion in LAPD personnel costs across the Games operational period, including \$732.2 million for Games operations and \$457.5 million in overtime and overtime-equivalent labor, with the Department able to self-supply roughly one-third of peak staffing. The Department told this Council during budget hearings that salaries alone will greatly exceed the federal appropriation. The agreement's answer to that gap is a process, not an obligation. Section 10.2 sets reimbursement at a modified Cost Allocation Plan rate that expressly excludes central services and all components beyond base salary, fringe, and compensated time off, and section 10.5 caps City charges at ordinary and customary prices. The City will recover less than its actual cost on every hour it provides. Section 3.10 excludes civil disturbances by name from LA28's reimbursement obligation and assigns them to the City as its "sole responsibility." The First Amendment restates Games Agreement section 12.4.5 so the Allocated Contingency covers LA28's own expenditures first and reimburses the City only afterward. Amended section 12.4.6 conditions any distribution on a framework the parties have not yet written. This places the City second in line to a private organizing committee's budget overruns. Section 15 provides that the ECRMA is not binding until the International Olympic Committee approves it in writing, and section 13 subjects any future amendment to the same approval. Section 3.5 defers all specific services, rates, and Games

Footprints to Venue Services Agreements due July 1, 2027, with Council approval contemplated only where a request "may require further approval." The dollars are not in the document you are being asked to approve. The report's own Fiscal Impact Statement concedes that "the future fiscal impact of hosting the 2028 Games cannot be determined at this time." Under the Games Agreement the City pays the first \$270 million of any deficit, the State the next \$270 million, and every dollar beyond \$540 million falls on Los Angeles without limit. I request that the Council decline to adopt Recommendations 1 and 2 and instruct staff to return with amendments addressing each provision identified above. Finally, and specifically: I am a homeowner and resident of the City of Los Angeles in Council District 13, assessed for and liable to pay, and having within one year preceding this communication paid, property taxes and other taxes that fund the City. If this Council authorizes execution of the Enhanced City Resources Master Agreement or the First Amendment to Games Agreement C-139679 in their present form, I intend to commence an action under Code of Civil Procedure section 526a to restrain and prevent the resulting illegal expenditure of, waste of, and injury to the funds of the City. This communication constitutes written notice from a potential plaintiff threatening litigation on a specific matter within the responsibility of this legislative body, within the meaning of Government Code section 54956.9, subdivision (e)(3). Chad Shields Council District 13

PUBLIC COMMENT SUBMITTED IN WRITING

TO: Office of the City Clerk, for transmittal to the Honorable Members of the Los Angeles City Council and the Ad Hoc Committee on the 2028 Olympic and Paralympic Games

RE: Council File 15-0989-S68, Enhanced City Resources Master Agreement for the 2028 Olympic and Paralympic Games, and First Amendment to Games Agreement C-139679. Opposition, and notice of anticipated litigation.

FROM: Chad Shields, Historic Filipinotown, Los Angeles, CA 90026, Council District 13

DATE: August 10, 2026

Honorable Councilmembers,

I write in opposition to the recommendations in the joint report of the City Administrative Officer and Chief Legislative Analyst dated June 26, 2026, and I ask that this communication be entered in the file and made available for public inspection pursuant to Government Code section 54957.5.

On May 5, 2026, this Council instructed staff to deliver an agreement under which LA28 reimburses the City for all Enhanced City Resources exceeding the City's normal and customary operations. The instrument before you does not do that. Six provisions, read together, leave the General Fund exposed to the largest and least predictable costs of the Games.

One. Section 3.6 removes public safety at NSSE-designated venues from this agreement entirely, deferring it to the NSSE planning and coordination process. Section 11.1 then conditions LA28's payment obligation with an exclusion for resources "eligible for reimbursement by the Federal Government or other relevant entities." Eligibility is not payment. Chief McDonnell has projected \$1.15 billion in LAPD personnel costs across the Games operational period, including \$732.2 million for Games operations and \$457.5 million in overtime and overtime-equivalent labor, with the Department able to self-supply roughly one-third of peak staffing. During budget hearings the Department told this Council that salaries alone will greatly exceed the federal appropriation. The agreement's answer to that gap is a process, not an obligation.

Two. Section 10.2 sets reimbursement at a modified Cost Allocation Plan rate that expressly excludes central services and all other components beyond base salary, fringe benefits, and compensated time off. Section 10.5 caps City charges at ordinary and customary prices. The City will therefore recover less than the cost of every hour it provides. That is not full reimbursement. It is a structural subsidy written into the rate formula.

Three. Section 3.10 excludes civil disturbances by name from LA28's reimbursement obligation and assigns them to the City as its "sole responsibility." Given federal enforcement activity in Los Angeles and this Council's own motions regarding the federal security posture during the Games, this is a foreseeable cost the agreement affirmatively places on Angelenos.

Four. The First Amendment restates Games Agreement section 12.4.5 to permit the Allocated Contingency to be spent first on LA28's own expenditures when its revenues fall short, and only then disbursed to the City. Amended section 12.4.6 conditions any distribution on a framework the parties have not yet written. This ordering is described in the report as protecting the General Fund. It does not. It places the City second in line to a private organizing committee's budget overruns.

Five. Section 15 provides that the ECRMA is not binding until the International Olympic Committee approves it in writing, and section 13 subjects any future amendment to the same approval. Council would be authorizing an instrument whose effect, and whose future correction, rests with a private body that answers to no Angeleno.

Six. Section 3.5 defers all specific services, rates, and Games Footprints to Venue Services Agreements due July 1, 2027, with Council approval contemplated only where a request “may require further approval.” The dollars are not in the document you are being asked to approve. Approval as drafted delegates them.

The report’s own Fiscal Impact Statement concedes that “the future fiscal impact of hosting the 2028 Games cannot be determined at this time.” Under the Games Agreement the City pays the first \$270 million of any deficit, the State the next \$270 million, and every dollar beyond \$540 million falls on Los Angeles without limit. The State’s share was authorized by the Legislature in 2017 and directed to be secured by contract. As of April 2026, reporting indicates the Governor’s office had not executed that contract. If it remains unexecuted, this Council is being asked to approve the final municipal instrument while the middle tier of the City’s protection exists only on paper.

I respectfully request that the Council decline to adopt Recommendations 1 and 2, and instead instruct staff to return with amendments that: obligate LA28 to reimburse public safety costs at NSSE-designated venues that are not actually paid by the federal government, rather than excluding costs merely eligible for federal payment; reimburse the City at full cost including central services; strike the civil disturbance exclusion in section 3.10; reorder the Allocated Contingency so that City reimbursement precedes LA28 operational expenditures; and require that every Venue Services Agreement return to Council for approval.

Finally, and specifically: I am a homeowner and resident of the City of Los Angeles in Council District 13, and I am assessed for and liable to pay, and have within one year preceding this communication paid, property taxes and other taxes that fund the City. If this Council authorizes execution of the Enhanced City Resources Master Agreement or the First Amendment to Games Agreement C-139679 in their present form, I intend to commence an action under Code of Civil Procedure section 526a to restrain and prevent the resulting illegal expenditure of, waste of, and injury to the funds of the City. This communication constitutes written notice from a potential plaintiff threatening litigation on a specific matter within the responsibility of this legislative body, within the meaning of Government Code section 54956.9, subdivision (e)(3).

Respectfully submitted,

Chad Shields

Historic Filipinotown, Council District 13
Los Angeles, CA 90026