

REPORT FROM

OFFICE OF THE CITY ADMINISTRATIVE OFFICER

Date: October 23, 2020

CAO File No. 0220-03695-0268

Council File No. 18-0397

Council District: --

To: The Mayor
The Council

From: Richard H. Llewellyn, Jr., City Administrative Officer 

Reference: Transmittal from the Mayor dated September 16, 2020; referred for report on September 17, 2020

Subject: **FISCAL YEAR 2018 URBAN AREAS SECURITY INITIATIVE GRANT - BUDGET MODIFICATIONS, REAPPROPRIATIONS, AND CONTRACTING AUTHORITIES**

RECOMMENDATIONS

That the Council:

1. Authorize the Mayor, or designee, to:
 - a. Modify the existing grant budget for the Fiscal Year 2018 (FY18) Urban Areas Security Initiative (UASI) Grant by reallocating funds between projects and conducting the necessary fiscal transfers;
 - b. Negotiate and execute a contract amendment with the County of Los Angeles to decrease its total contract amount by \$719,473 from the previously authorized amount of \$4,993,616 to a new contract amount of \$4,274,143, subject to the approval of the City Attorney as to form;
 - c. Negotiate and execute a Memorandum of Agreement with the Los Angeles World Airports for an amount of \$245,000, subject to the approval of the City Attorney as to form;
 - d. Negotiate and execute a contract with a vendor to develop and conduct a Defense Support of Civil Authority seminar, for a term of up to 12 months within the grant performance period for a contract amount not to exceed \$20,000, subject to the approval of the City Attorney as to form;
2. Authorize the Controller to:
 - a. Transfer appropriations and create new appropriation accounts within Fund 62K, Department 46, FY18 UASI as follows:

TRANSFER FROM:

<u>Fund/Dept.</u>	<u>Account</u>	<u>Account Name</u>	<u>Amount</u>
62K/46	46R668	Partner Jurisdictions	\$ 719,473.00
62K/46	46R935	EMD Grant Allocation	105,000.00
62K/46	46S138	LAFD Salaries	202,544.40
62K/46	46S299	Reimbursement of General Fund Costs	53,502.60
Total			\$ 1,080,520.00

TRANSFER TO:

<u>Fund/Dept.</u>	<u>Account</u>	<u>Account Name</u>	<u>Amount</u>
62K/46	46R970	LAPD Grant Allocation	\$ 146,000.00
62K/46	46R932	ITA Grant Allocation	83,473.00
62K/46	46T146	Mayor	249,092.59
62K/46	46T299	Reimbursement of General Fund Costs	100,907.41
62K/46	46T904	LAWA Grant Allocation	245,000.00
62K/46	46R938	LAFD Grant Allocation	256,047.00
Total			\$ 1,080,520.00

- b. Transfer appropriations within Fund 62K to the General Fund for reimbursement as follows:

TRANSFER FROM:

<u>Fund/Dept.</u>	<u>Account</u>	<u>Account Name</u>	<u>Amount</u>
62K/46	46T146	Mayor	\$ 249,092.59
Total			\$ 249,092.59

TRANSFER TO:

<u>Fund/Dept.</u>	<u>Account</u>	<u>Account Name</u>	<u>Amount</u>
100/46	001020	Grant Reimbursed	\$ 249,092.59
Total			\$ 249,092.59

- c. Transfer up to \$100,907.41 from Fund 62K, Department 46, Account 46T299 to the General Fund, Department 46, Revenue Source Code 5346, Related Cost Reimbursement for Grants, for reimbursement of grant-funded fringe benefits;
- d. Transfer cash from Fund 62K, Department 46, to reimburse the General Fund on an as-needed basis, upon presentation of proper documentation from City Departments, subject to the approval of the Mayor's Office of Public Safety; and,
3. Authorize the Mayor, or designee, to prepare Controller instructions for any technical adjustments, subject to approval of the City Administrative Officer, and authorize the Controller to implement the instructions.

SUMMARY

The Mayor's Office of Public Safety (Mayor's Office) requests authority to modify the United States Department of Homeland Security (DHS) Fiscal Year 2018 (FY18) Urban Areas Security Initiative (UASI) grant budget and contracting authorities. The FY18 UASI grant has a performance period from September 1, 2018 to May 31, 2021 and provides a total allocation of \$56,236,000 distributed among the City of Los Angeles (City) and Los Angeles/Long Beach Urban Area (LA/LB UA) Partner Jurisdictions. While the grant funds are provided to the entire LA/LB UA, the City serves as the administrative and fiscal agent for the grant and receives the total allocation to distribute the grant funds in accordance with the approved grant budget. No matching funds are required for this grant.

Program Background

The UASI program provides funding to dense urban areas to prevent, protect against, mitigate, respond to, and recover from threats or acts of terrorism. The grant funding can be used to purchase homeland security equipment and fund costs associated with planning, training, exercises, operational costs, and grant administration.

The DHS awards the UASI grant funds to the State Administrative Agent (SAA) using risk-based methodology and assessment of each grant applicant's proposed solutions to urban area risks. The SAA then disperses the funds to the urban areas and is permitted by grant guidelines to retain up to 20 percent of the grant award to support the designated urban area in the state. The State of California's SAA is the California Governor's Office of Emergency Services (Cal OES). The FY18 UASI funding retained by Cal OES will be provided to the State of California for projects that will benefit the region, but will not be allocated to, or managed by, the LA/LB UA.

In August 2018, the Council authorized the Mayor's Office to apply for the FY18 UASI award, adopted a Governing Body Resolution required by the grantor, and instructed the City Administrative Officer to report to Council with recommendations to accept the FY18 UASI award once funding was allocated. In October 2018, the DHS awarded \$68,000,000 in FY18 UASI funds to the LA/LB UA. The Cal OES retained approximately 17 percent, or \$11,764,000, of the allocation, leaving a final allocation of \$56,236,000 for the LA/LB UA. On April 17, 2019, Council approved acceptance of the grant.

The City, as the administrative and fiscal agent for the LA/LB UA, distributes the grant funds to the Partner Jurisdictions based on the region's approved allocation plan and funding priorities. The FY18 UASI allocation plan provides funding for four major homeland security focus areas, or Investment Justifications (IJs), as follows:

(Continued on next page)

Fiscal Year 2018 Urban Areas Security Initiative Investment Justifications

1. Strengthen interoperable and communications capabilities - \$43,916,666
2. Strengthen information sharing, collaboration capabilities, and law enforcement investigations - \$6,237,635
3. Protection of critical infrastructure and key resources (limited to commercial airports and seaports) - \$1,516,519
4. Catastrophic incident planning response and recovery - \$1,753,380

The remaining \$2,811,800 in FY18 UASI funding will be dedicated to Management and Administration expenditures for the LA/LB UA.

Cost Savings Appropriation

Partner jurisdictions identified cost savings of \$767,473 from the Fiscal Year 17 (FY17) UASI grant. In order to expend FY 17 UASI grant funds fully within the performance period, projects funded by the FY18 UASI grant were reprogrammed for completion utilizing FY17 UASI grant funds. Accordingly, the Los Angeles County Joint Regional Intelligence Center (JRIC) will return \$719,473 of its FY18 UASI allocation initially provided to support the maintenance of Palantir, an analytic software used for the JRIC's daily operations. The funding will be redistributed to the departments and programs outlined below.

Los Angeles Police Department

The Mayor's Office requests a transfer of appropriations to reallocate \$41,000 from partner jurisdiction cost savings to the Los Angeles Police Department (LAPD) to subscribe to Multi-State Information Sharing and Analysis Center (MS-ISAC) ongoing and real-time cybersecurity monitoring and management services. The MS-ISAC provides government agencies with early cyber threat warnings and advisories, vulnerability identification and mitigation, and incident response. The grantor approved this modification on June 24, 2020.

Information Technology Agency

Imperva® Firewall

The Mayor's Office requests a transfer of appropriations to reallocate \$44,048 from available cost savings to the Information Technology Agency (ITA) for the Imperva Cloud WAF, a citywide security software. The Imperva Cloud WAF, or web application firewall, is a cloud-based firewall application that will serve as a first layer of defense for publicly-accessible City websites by preventing attacks that may deny services or steal sensitive data from City websites. The grantor approved this modification on June 24, 2020.

Cybersecurity Online Training

An amount of \$39,425 will be transferred to ITA for cybersecurity online awareness training software licenses offered by SANS Institute, a firm that specializes in information security and cybersecurity training. Funding will cover three short courses and eight longer courses on

cybersecurity. The Mayor's Office reports that grantor approval was received on September 24, 2020.

Mayor's Office

The Mayor's Office requests to reallocate an amount of \$350,000 (\$249,093 for direct costs and \$100,907 for fringe benefits) from available cost savings to fund one existing, regular authority Mayoral Aide V within the Mayor's Office. The position will serve as the Cybersecurity Program Manager to oversee the LA Cyber Lab, a public-private partnership dedicated to protecting personal and sensitive information from malicious cyber threats through innovation, education and information-sharing between the public and private sectors. The grantor approved this modification on May 21, 2020 and on June 24, 2020.

Los Angeles World Airports

The Mayor's Office requests to transfer \$245,000 from cost savings to the Los Angeles World Airports (LAWA) to enhance and strengthen security protocols. With this funding, LAWA will be able to further support screening of vehicles and individuals, prevent unauthorized perimeter breeches, and detect dangerous substances within secured airport areas. In order to facilitate and formalize the project, the Mayor's Office also requests the authority to enter into a Memorandum of Agreement with LAWA. The grantor approved this modification on August 10, 2020.

Department Grant Modifications

Los Angeles Fire Department

The Mayor's Office requests the authority to reallocate approximately \$202,544 and \$53,503 from the Los Angeles Fire Department's (LAFD) salary and fringe benefits grant appropriation, respectively, to purchase equipment for the LAFD's Hazmat Unit primarily for decontamination efforts. The salary funding was originally provided to the LAFD to conduct trainings; however, these trainings were impacted by COVID-19 related restrictions, resulting in available savings. The grantor approved this modification on September 24, 2020.

Emergency Management Department

The Emergency Management Department (EMD) seeks to execute a contract with a total maximum compensation amount of \$20,000 with a vendor to organize and conduct a web-based seminar on the Defense Support of Civil Authorities (DSCA), an effort in which federal military resources and personnel are deployed to assist civil authorities in response to domestic emergencies. The goal of the seminar is to allow City public safety leaders, emergency managers, federal military agencies, the Department of Defense, and other stakeholders the opportunity to gather and discuss DSCA and lessons learned. The Department will utilize existing funding allocated towards Emergency Operations Center functional exercises for this agreement.

Emergency Management Department and Los Angeles Police Department

The EMD originally received an allocation of \$105,000 from the FY18 UASI grant to support the Ready Your LA Neighborhood (RYLAN) project; however, due to unanticipated challenges in the implementation of the project, the project is not expected to be fully completed within the FY18 UASI grant performance period. The RYLAN project will instead be supported by the Fiscal Year 2019 UASI grant. Accordingly, the Mayor's Office requests to reprogram the \$105,000 to fund LAPD's Area Wireless Reconnaissance and Evaluation (AWARE) gas chromatograph and the Regional Explosive Detection, Imaging and Mitigation Maintenance projects. Funding will support the replacement of outdated equipment used for imaging systems that are nearing end of serviceable life. The grantor approved this modification on September 24, 2020.

FISCAL IMPACT STATEMENT

There is no additional impact to the General Fund. Approval of the recommendations in this report will provide appropriations for various City departments and partner jurisdictions and allow for the continued expenditure of the Fiscal Year 18 Urban Areas Security Initiative Grant award for grant-related projects. There is no match requirement for this grant.

FINANCIAL POLICIES STATEMENT

The recommendations in this report are in compliance with the City's Financial Policies in that all grant funds will be utilized for grant-eligible activities.